



Actuarial Valuation Report

City of Panama City Beach

Firefighters' Pension Plan

Funding Results for the Year Ending September 30, 2023

Accounting Results for the Year Ending September 30, 2022



Ms. Holly J. White
Assistant City Manager
City of Panama City Beach
17007 Panama City Beach Parkway
Panama City Beach, FL 32413

Re: *Panama City Beach Firefighters' Pension Plan*

Dear Ms. White:

In accordance with your request, we have performed an actuarial valuation for the captioned pension plan as of October 1, 2022. The purposes of this report are to provide the contribution requirements for the Plan Year beginning October 1, 2022, and ending September 30, 2023, including measurements of the funded status of the plan. Disclosures for financial accounting were previously provided in a separate report dated March 1, 2023 and are included in this report for comparison purposes.

This report is intended for the sole use of the City of Panama City Beach and the Pension Board, and is intended only to supply information for the City and Board to comply with the stated purposes of the report and may not be appropriate for other purposes. Reliance on information contained in this report by anyone for other than the intended purposes, puts the relying entity at risk of being misled because of confusion or failure to understand applicable assumptions, methodologies, or limitations of the report's conclusions. Accordingly, no person or entity, including the City of Panama City Beach and the Pension Board, should base any representations or warranties in any agreement on any statements or conclusions contained in this report, without the written consent of Aon.

This report includes a Summary of Major Plan Provisions and a description of the Actuarial Basis used in the valuation. We relied on employee and financial data provided by the City. The Actuarial Cost Method used is considered acceptable under the Rules of the Department of Administration, Division of Retirement, Chapter 60T-1, Local Retirement Systems' Actuarial Reports.

A valuation model was used to develop the liabilities for the October 1, 2022 valuation. The valuation model relies on ProVal software, which was developed by Winklevoss Technologies, LLC. Experts within Aon selected this software and determined it is appropriate for performing valuations. We coded and reviewed the software for the provisions, assumptions, methods, and data of the Panama City Beach Firefighters' Pension Plan. The undersigned relied on experts at Aon for the development of the capital market assumptions models underlying the discount rate and the expected rate of return.

City of Panama City Beach Firefighters' Pension Plan

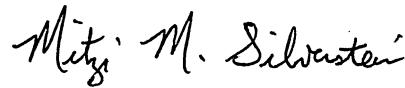
STATEMENT BY ENROLLED ACTUARY

This actuarial valuation and/or cost determination was prepared and completed by the undersigned or under our direct supervision, and I acknowledge responsibility for the results. To the best of our knowledge, the results are complete and accurate, and in our opinion, the techniques and assumptions used are reasonable and meet the requirements and intent of Part VII, Chapter 112, Florida Statutes. There is no benefit or expense to be provided by the plan and/or paid from the plan's assets for which liabilities or current costs have not been established or otherwise provided for in the valuation. All known events or trends which may require a material increase in plan costs or required contribution rates have been taken into account in the valuation.

Respectfully submitted,



Stephen Lambert-Oswald, F.S.A., E.A., M.A.A.A.
Enrollment No. 23-07225



Mitzi Silverstein, F.S.A., E.A., M.A.A.A.

August 2023

City of Panama City Beach Firefighters' Pension Plan

Discussion of Results

October 1, 2022

The results of the actuarial valuation of the Panama City Beach Firefighters' Pension Plan as of October 1, 2022, are contained in this report. The actuarial valuation is based upon census data and trust fund financial statements provided to us by the City.

The major results of the actuarial valuation are discussed below.

Minimum Required Contribution

The State minimum required contribution to be deposited by the City is developed on pages 3 and 4. The minimum required contribution includes recognition of excess contributions made in prior years.

	Plan Year Ended	
	09/30/22	09/30/23
State Minimum Required Contribution	\$ 617,942	\$ 789,231
Percent of Participants' Compensation	19.19%	23.77%

Under a new state interpretation, the actual required contribution is not the dollar amount shown, which is based on estimated Participants' Compensation Below Normal Retirement Age. Rather it is to be based on the percentage shown here and actual Participants' Compensation Below Normal Retirement Age for the Plan Year.

Actuarial Experience

The approximate time-weighted rate of return on the Actuarial Value of Assets was 4.58% for the plan year ended September 30, 2022. Investment experience compounded over the last 5 years has been approximately 7.35% per year. According to the Public Plans Data, the average expected rate of return in 2022 was 6.9% and the Florida Retirement System uses a rate of return of 7.0%. Salary increase experience was observed to be 6.5%, greater than the assumed salary increase of 6.0%. Salary experience compounded over the last 5 years has been approximately 7.0% per year.

Funded Status

One of the best measures of the Funded Status of a defined benefit plan is considered to be the level of funding of the Accumulated Plan Benefits and Vested Benefits. Accumulated Plan Benefits are those future benefit payments that are attributable to employees' service rendered prior to the valuation date based on employees' actual pay histories (or estimates thereof). This measurement of benefits does not take into account the effect of potential future salary increases. Vested Benefits are those benefits which become nonforfeitable after 10 years of Credited Service or which are attributable to employee contributions.

City of Panama City Beach Firefighters' Pension Plan

Based on this measurement of Funded Status, using the Actuarial Value of Assets and the discount rate of 7.00%, the plan appears adequately funded as of October 1, 2022. Funded status is highly dependent on the market value of assets and the discount rate used to measure the liabilities. The higher the discount rate, the lower the liabilities. Use of an above average discount rate or an above-market asset value will result in a higher funded status, but it is not an indication of the security of the pension benefits or the adequacy of funding.

	10/01/21	10/01/22
NET ASSETS AVAILABLE FOR BENEFITS*	\$ 19,768,871	\$ 20,429,414
Discount Rate	7.00%	7.00%
 ACTUARIAL PRESENT VALUE OF ACCUMULATED PLAN BENEFITS		
TOTAL VESTED BENEFITS	\$ 17,386,521	\$ 18,602,319
Percent Funded	114%	110%
TOTAL ACTUARIAL PRESENT VALUE OF ACCUMULATED PLAN BENEFITS	\$ 18,758,799	\$ 19,868,680
Percent Funded	105%	103%

Another, more traditional measure of the Funded Status uses the Entry Age Normal Accrued Liability. This accrued liability equals the Present Value of Benefits less the Present Value of Future Entry Age Normal Costs. (See the description of the entry age normal method on the "Actuarial Cost Method" pages herein.) This accrued liability is independent of the actual plan assets and therefore may be a more reasonable "mile post" of how funded the Plan should be. It recognizes future compensation increases and is a measure of where the level of assets should be to date if all participants are proportionately funded over their individual careers as a level percentage of each participant's compensation. The figures below show the funded status disclosed under GASB 67 for the fiscal years ending September 30 of 2021 and 2022, respectively:

	10/01/21	10/01/22
MARKET VALUE OF ASSETS	\$ 22,183,256	\$ 17,801,272
ENTRY AGE NORMAL ACCRUED LIABILITY	\$ 22,333,230	\$ 24,029,646
Funded Ratio	99.33%	74.08%

* Actuarial Value of Assets

City of Panama City Beach Firefighters' Pension Plan

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City of Panama City Beach Firefighters' Pension Plan

Development of Normal Cost for State Minimum Required Contribution

October 1, 2022

	<u>10/1/2021</u>	<u>10/1/2022</u>
1. Number of Participants		
Active	54	55
Terminated with Vested Benefits	2	2
Retirees and Beneficiaries	18	19
Total	74	76
2. Participant's Compensation		
a. Below Normal Retirement Age	\$ 3,220,875	\$ 3,320,668
b. Beyond Normal Retirement Age	-	-
c. Total	\$ 3,220,875	\$ 3,320,668
3. Present Value of Benefits		
Active	\$ 15,406,213	\$ 16,075,211
Terminated with Vested Benefits	215,997	231,489
Retirees	13,884,585	14,593,192
Excess State Monies Reserve	119,392	152,728
Total	\$ 29,626,187	\$ 31,052,620
4. Entry Age Normal Accrued Liability	\$ 22,550,442	\$ 23,894,702
5. Actuarial Value of Assets	\$ 19,768,871	\$ 20,429,414
6. Unfunded Actuarial Accrued Liability	\$ 2,781,571	\$ 3,465,288
7. Past Excess Contributions	\$ 15,081	\$ 4,479
8. Normal Cost	\$ 785,279	\$ 801,860

City of Panama City Beach Firefighters' Pension Plan

State Minimum Required Contribution

October 1, 2022

	Plan Year Ended	
	<u>9/30/2022</u>	<u>9/30/2023</u>
1. Normal Cost	\$ 785,279	\$ 801,860
2. Employee Contributions	\$ (161,248)	\$ (166,690)
3. Amortization of Actuarial Accrued Liability	\$ 196,902	\$ 285,369
4. Interest Adjustment on (1), (2), and (3) for Quarterly Payment	\$ 28,247	\$ 31,674
5. Expenses		
Current Year Estimate Equal to Prior Year's Actual	\$ 72,356	\$ 100,369
Make-up for Shortfall in Prior Year's Estimate	<u>(5,255)</u>	<u>28,013</u>
Total	\$ 67,101	\$ 128,382
6. Estimated State Premium Tax Refund (Equal to Prior Year's Actual Refund and Excluding Excess Premium Tax Revenues That Have Not Been Used to Provide Additional Benefits)	\$ 282,739	\$ 286,731
7. Past Excess Contributions plus Interest Adjusted for Quarterly Payment	\$ 15,600	\$ 4,633
8. Minimum Required Contribution by City for Fiscal Year = (1) + (2) + (3) + (4) + (5) – (6) – (7)	\$ 617,942	\$ 789,231
9. Percent of Participants' Compensation Below Normal Retirement Age*	19.19%	23.77%

* The actual required contribution is based on this percentage of actual, not estimated, Participants' Compensation Below Normal Retirement Age.

City of Panama City Beach Firefighters' Pension Plan

Unfunded Frozen Initial and Supplemental Liabilities

October 1, 2022

	Initial Amount to be Amortized	Beginning Amortization Period	Original Amortization Period (Years)	Years Remaining	(BOY) Annual Amortization Amount	Unamortized Balance as of 10/1/2022
Redetermined Liability (Fresh Start)*	\$ 2,905,181	10/1/2020	20	18	\$ 216,063	\$2,868,517
10/1/2021 Gain/Loss	\$ (109,056)	10/1/2021	10	9	\$ (13,254)	\$ (102,921)
10/1/2022 Gain/Loss	\$ 699,692	10/1/2022	10	10	\$ 82,560	\$ 699,692
					\$ 285,369	
						1. Unamortized Balance as of 10/1/2022 \$ 3,465,288
						2. Past Excess Contributions <u>4,479</u>
						3. Remaining Unfunded Liabilities = (1) - (2) \$ 3,460,809

*Reducing discount rate from 7.75% to 7.00% and updating funding method. The amortization assumes a 7.00% discount rate and an increasing annuity with a 3.00% payroll growth assumption.

City of Panama City Beach Firefighters' Pension Plan

Schedule Illustrating the Amortization of Unfunded Liabilities Existing This Date

October 1, 2022

October 1	Liability
2022	3,465,288
2023	3,402,513
2024	3,326,184
2025	3,235,076
2026	3,127,872
2031	2,296,834
2036	1,235,748
2037	972,559
2038	680,456
2039	357,100
2040	-

The first figure is the Unfunded Liability as of the current valuation date. For each year thereafter, the preceding year's Unfunded Liability is reduced by the annual amortization amount shown on the prior page and increased with interest at 7.00% per annum.

Thus the remaining amortization period as of the October 1, 2022, valuation is 2039 less 2022, or 17 years.

City of Panama City Beach Firefighters' Pension Plan

Past Excess Contributions (State Requirements)

October 1, 2022

	Plan Year Ended	
	<u>9/30/2021</u>	<u>9/30/2022</u>
Charges:		
Required City Contribution, per State*	559,957	618,676
State (Estimated)	264,965	282,739
Interest	<u>28,384</u>	<u>31,016</u>
Total Charges	\$ 853,305	\$ 932,431
Credits:		
City Contributions	582,057	644,790
State Contributions (Excluding Excess Premium Tax Revenues That Have Not Been Used to Provide Additional Benefits)	257,443	260,955
Interest	<u>28,886</u>	<u>31,165</u>
Total Credits	\$ 868,386	\$ 936,910
Balance:		
Excess Contribution Carried Forward	<u>\$ 15,081</u>	<u>\$ 4,479</u>
Deficiency Carried Forward	<u>\$ -</u>	<u>\$ -</u>

*Starting in the year ending September 30, 2021, the Excess Contribution is reflected in the "Required Contribution, per State" line, so no Excess is carried forward

City of Panama City Beach Firefighters' Pension Plan

Market Value of Assets

October 1, 2022

	<u>10/1/2021</u>	<u>10/1/2022</u>
Assets:		
Cash	\$ 614,960.83	\$ 529,253.71
Certificates of Deposit	-	-
Government and Corporate Bond Funds	6,186,326.33	857,956.49
Real Estate and Equity Funds	15,046,286.45	16,197,398.23
Due from City Funds	80,088.81	-
Due from State of Florida	263,022.42	294,279.24
Accrued Interest	-	-
Miscellaneous Receivable	<u>15,545.72</u>	<u>(32,516.11)</u>
Total Assets	<u>\$ 22,206,230.56</u>	<u>\$ 17,846,371.56</u>
Liabilities and Fund Balance:		
Liabilities:		
Accounts Payable	\$ (21,759.86)	\$ (33,447.73)
Refunds or Benefits Payable	(1,215.15)	\$ (11,651.69)
Due Other Funds	<u>-</u>	<u>-</u>
Total Liabilities	<u>\$ (22,975.01)</u>	<u>\$ (45,099.42)</u>
Pension Fund Balance:	<u><u>\$ 22,183,255.55</u></u>	<u><u>\$ 17,801,272.14</u></u>

City of Panama City Beach Firefighters' Pension Plan

Reconciliation of Assets (Market Value)

October 1, 2022

Plan Year Ended

	<u>09/30/2021</u>	<u>09/30/2022</u>
Revenues:		
City Contributions	\$ 582,056.71	\$ 644,790.03
Employee Contributions	155,931.05	\$ 165,631.92
State Contributions	263,022.42	\$ 294,279.24
Repayment of Contributions	-	-
Interest & Dividends	458,796.99	365,156.21
Unrealized/Realized Gains (Losses)	3,343,439.21	(4,353,756.56)
Commissions	-	-
	\$ 4,803,246.38	\$ (2,883,899.16)
Expenses:		
Pension Payments	\$ 853,703.22	\$ 1,319,896.62
Contribution Refunds	2,234.28	77,818.97
DROP Payments	-	-
Investment Expenses	42,026.57	61,076.27
Other Expenses	30,329.62	39,292.39
	\$ 928,293.69	\$ 1,498,084.25
Net Income:	\$ 3,874,952.69	\$ (4,381,983.41)
Fund Balance, Beginning of Year:	\$ 18,308,302.86	\$ 22,183,255.55
Fund Balance, End of Year:	\$ 22,183,255.55	\$ 17,801,272.14

City of Panama City Beach Firefighters' Pension Plan

Investment Gain/(Loss)

October 1, 2022

	10/1/2022	10/1/2021	10/1/2020	10/1/2019
1. Date of Actuarial Value of Assets:				
2. Market Value as of Prior Year (including receivable contributions)	\$ 22,183,256	\$ 18,308,303	\$ 17,152,870	\$ 16,457,917
3. Receivable Contribution included above	\$ -	\$ -	\$ -	\$ -
4. Market Value Excluding Receivable (2) - (3)	\$ 22,183,256	\$ 18,308,303	\$ 17,152,870	\$ 16,457,917
5. Employer, Employee & State Contributions (made for the year, i.e., excluding the receivable contribution, item (3), but including contributions made after the end of the year with no expected return thereon)	\$ 1,104,701	\$ 1,001,010	\$ 814,677	\$ 719,481
6. Benefit Distributions	\$ 1,397,716	\$ 855,938	\$ 1,341,145	\$ 662,160
7. Administrative Expenses	\$ 100,369	\$ 72,356	\$ 77,611	\$ 56,496
8. Expected Return %	7.00%	7.00%	7.75%	7.75%
a. Item (4) for 1 year	\$ 1,552,828	\$ 1,281,581	\$ 1,329,347	\$ 1,275,489
b. Item (3) for partial & (5) for 1/2 year	37,958	34,443	30,980	27,360
c. Item (6) for 1/2 year	(48,026)	(29,451)	(51,000)	(25,180)
d. Item (7) for 1/2 year	(3,449)	(2,490)	(2,951)	(2,148)
	\$ 1,539,311	\$ 1,284,083	\$ 1,306,376	\$ 1,275,521
9. Expected Market Value (2)+(5)-(6)-(7)+(8)	\$ 23,329,184	\$ 19,665,102	\$ 17,855,168	\$ 17,734,264
10. Actual Market Value this Year (including receivable contributions)	\$ 17,801,272	\$ 22,183,256	\$ 18,308,303	\$ 17,152,870
11. Investment Gain/(Loss) from Experience	\$ (5,527,912)	\$ 2,518,153	\$ 453,134	\$ (581,393)

City of Panama City Beach Firefighters' Pension Plan

Actuarial Value of Assets

October 1, 2022

5 -YEAR SMOOTHED MARKET VALUE WITHOUT PHASE-IN	10/1/2022
1. Market Value of Assets	\$ 17,801,272
2. Investment Gains/(Losses) for Four Prior Years	
a. Oct-21	\$ (5,527,912)
b. Oct-20	2,518,153
c. Oct-19	453,134
d. Oct-18	(581,393)
3. Unrecognized Investment Gains/(Losses)	
a. Oct-21 80% of (2)(a)	\$ (4,422,329)
b. Oct-20 60% of (2)(b)	1,510,892
c. Oct-19 40% of (2)(c)	181,254
d. Oct-18 20% of (2)(d)	<u>(116,279)</u>
e. Total: (a)+(b)+(c)+(d)	\$ (2,846,462)
4. Preliminary Actuarial Value of Assets = (1) - (3)(e)	\$ 20,647,734
5. Adjustment to be within 20% of market value	\$ -
6. Actuarial Value of Assets = (4) + (5)	\$ 20,647,734

City of Panama City Beach Firefighters' Pension Plan

Allocation of Actuarial Value of Assets to the Reserve for Other Retirement Benefits (i.e., Excluding DROP)

October 1, 2022

	<u>Actuarial Value Allocated in Proportion to Market Value</u>	<u>Market Value</u>
Reserve for DROP	\$ 218,320	\$ 188,223
Reserve for Other Retirement Benefits	<u>20,429,414</u>	<u>17,613,049</u>
Total Fund Balances	\$ 20,647,734	\$ 17,801,272

City of Panama City Beach Firefighters' Pension Plan

Development of GASB 68 Net Pension Expense

Calculation Details

The following table illustrates the Net Pension Liability under GASB 68.

	Fiscal Year Ending 9/30/2021	Fiscal Year Ending 9/30/2022
(1) Pension Liability		
(a) Retired Participants and Beneficiaries Receiving Payment	\$ 11,407,460	\$ 14,066,818
(b) Terminated Vested	829,760	231,117
(b) Active Participants	<u>10,096,010</u>	<u>9,731,711</u>
(c) Total	\$ 22,333,230	\$ 24,029,646
(2) Plan Fiduciary Net Position	<u>22,183,256</u>	<u>17,801,272</u>
(3) Net Pension Liability	\$ 149,974	\$ 6,228,374
(4) Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	99.33%	74.08%
(5) Deferred Outflow of Resources for Contributions Made After Measurement Date	\$ N/A	N/A

Expense

The following table illustrates the Pension expense under GASB 68.

	Fiscal Year Ending 9/30/2021	Fiscal Year Ending 9/30/2022
(1) Service Cost	\$ 494,293	\$ 716,814
(2) Interest Cost	1,464,011	1,565,410
(3) Expected Investment Return	(1,417,253)	(1,535,630)
(4) Employee Contributions	(155,931)	(165,632)
(5) Administrative Expense	72,356	100,369
(6) Other	0	0
(7) Plan Changes	17,190	0
(8) Amortization of Unrecognized		
(a) Liability (Gain)/Loss	93,557	270,167
(b) Asset (Gain)/Loss	(595,020)	647,638
(c) Assumption Change (Gain)/Loss	<u>331,764</u>	<u>343,100</u>
(9) Total Expense	\$ 304,967	\$ 1,942,236

City of Panama City Beach Firefighters' Pension Plan

Shown below are details regarding the calculation of Service Cost, Interest Cost and Expected Investment Return components of the Expense.

	Fiscal Year Ending 9/30/2021	Fiscal Year Ending 9/30/2022
(1) Development of Service Cost:		
(a) Normal Cost at Beginning of Measurement Period	\$ 494,293	\$ 716,814
(2) Development of Interest Cost:		
(a) Total Pension Liability at Beginning of Measurement Period	\$ 18,834,984	\$ 22,333,230
(b) Normal Cost at Beginning of Measurement Period	494,293	716,814
(c) Actual Benefit Payments	(894,301)	(1,397,716)
(d) Discount Rate	<u>7.75%</u>	<u>7.00%</u>
(e) Interest Cost	\$ 1,464,011	\$ 1,565,410
(3) Development of Expected Investment Return:		
(a) Plan Fiduciary Net Position at Beginning of Measurement Period	\$ 18,308,303	\$ 22,183,256
(b) Actual Contributions—Employer	845,079	939,069
(c) Actual Contributions—Employee	155,931	165,632
(d) Actual Benefit Payments	(894,301)	(1,397,716)
(e) Administrative Expenses	(72,356)	(100,369)
(f) Other	0	0
(g) Expected Return on Assets	<u>7.75%</u>	<u>7.00%</u>
(h) Expected Return	\$ 1,417,253	\$ 1,535,630

City of Panama City Beach Firefighters' Pension Plan

Reconciliation of Net Pension Liability

Shown below are details regarding the Total Pension Liability, Plan Fiduciary Net Position, and Net Pension Liability for the Measurement Period from September 30, 2021 to September 30, 2022:

	Increase (Decrease)		
	Total Pension Liability (a)	Plan Fiduciary Net Position (b)	Net Pension Liability (c) = (a) – (b)
Balance Recognized at 9/30/2021 (Based on 9/30/2021 Measurement Date)	\$ 22,333,230	\$ 22,183,256	\$ 149,974
Changes Recognized for the Fiscal Year:			
Service Cost	\$ 716,814	N/A	\$ 716,814
Interest on the Total Pension Liability	1,565,410	N/A	1,565,410
Changes of Benefit Terms	0	N/A	0
Differences Between Expected and Actual Experience	811,908	N/A	811,908
Changes of Assumptions	0	N/A	0
Benefit Payments	(1,397,716)	(1,397,716)	0
Contributions From the Employer	N/A	939,069	(939,069)
Contributions From the Employee	N/A	165,632	(165,632)
Net Investment Income	N/A	(3,988,600)	3,988,600
Administrative Expense	N/A	(100,369)	100,369
Other	N/A	0	0
Net Changes	\$ 1,696,416	\$ (4,381,984)	\$ 6,078,400
Balance Recognized at 9/30/2022 (Based on 9/30/2022 Measurement Date)	\$ 24,029,646	\$ 17,801,272	\$ 6,228,374

City of Panama City Beach Firefighters' Pension Plan

Liability (Gain)/Loss

The following table illustrates the liability gain/loss under GASB 68.

	Fiscal Year Ending 9/30/2021	Fiscal Year Ending 9/30/2022
(1) Pension Liability at Beginning of Measurement Period	\$ 18,834,984	\$ 22,333,230
(2) Service Cost	494,293	716,814
(3) Interest on the Total Pension Liability	1,464,011	1,565,410
(4) Changes of Benefit Terms	17,190	0
(5) Changes of Assumptions	1,907,051	0
(6) Benefit Payments	<u>(894,301)</u>	<u>(1,397,716)</u>
(7) Expected Pension Liability at End of Measurement Period	\$ 21,823,228	\$ 23,217,738
(8) Actual Pension Liability at End of Measurement Period	<u>22,333,230</u>	<u>24,029,646</u>
(9) Pension Liability (Gain)/Loss	\$ 510,002	\$ 811,908
(10) Average Future Working Life Expectancy	<u>5.72</u>	<u>5.95</u>
(11) Pension Liability (Gain)/Loss Amortization	\$ 89,090	\$ 136,462

Asset (Gain)/Loss

The following table illustrates the asset gain/loss under GASB 68.

	Fiscal Year Ending 9/30/2021	Fiscal Year Ending 9/30/2022
(1) Pension Asset at Beginning of Measurement Period	\$ 18,308,303	\$ 22,183,256
(2) Contributions—Employer	845,079	939,069
(3) Contributions—Employee	155,931	165,632
(4) Expected Investment Income	1,417,253	1,535,630
(5) Benefit Payments	(894,301)	(1,397,716)
(6) Administrative Expense	(72,356)	(100,369)
(7) Other	<u>0</u>	<u>0</u>
(8) Expected Pension Asset at End of Measurement Period	\$ 19,759,909	\$ 23,325,502
(9) Actual Pension Asset at End of Measurement Period	<u>22,183,256</u>	<u>17,801,272</u>
(10) Pension Asset (Gain)/Loss	\$ (2,423,347)	\$ 5,524,230
(11) Amortization Factor	<u>5.00</u>	<u>5.00</u>
(12) Pension Asset (Gain)/Loss Amortization	\$ (484,669)	\$ 1,104,846

City of Panama City Beach Firefighters' Pension Plan

Deferred Outflows/Inflows

The following table illustrates the Deferred Inflows and Outflows as of September 30, 2022 under GASB 68.

	Deferred Outflows	Deferred Inflows
(1) Difference Between Actual and Expected Experience	\$ 1,392,480	\$ 231,722
(2) Net Difference Between Expected and Actual Earnings on Pension Plan Investments	2,903,298	0
(3) Assumption Changes	<u>1,257,640</u>	<u>0</u>
(4) Sub Total	\$ 5,553,418	\$ 231,722
(5) Contributions Made in Fiscal Year Ending 9/30/2022 After Measurement Date	<u>0</u>	<u>N/A</u>
(6) Total	\$ 5,553,418	\$ 231,722

Amortization of Deferred Inflows/Outflows

The table below lists the amortization bases included in the deferred inflows/outflows as of September 30, 2022.

Date Established	Type of Base	Period		Balance		Annual Payment
		Original	Remaining	Original	Remaining	
9/30/2016	Liability (Gain)/Loss	5.16	0.00	\$ (157,157)	\$ 0	\$ (4,987)
9/30/2017	Liability (Gain)/Loss	5.60	0.60	\$ (706,386)	\$ (75,886)	\$ (126,100)
9/30/2018	Liability (Gain)/Loss	5.38	1.38	\$ 1,499,596	\$ 385,212	\$ 278,596
9/30/2019	Liability (Gain)/Loss	4.51	1.51	\$ (464,518)	\$ (155,836)	\$ (102,894)
9/30/2020	Liability (Gain)/Loss	5.72	3.72	\$ 510,002	\$ 331,822	\$ 89,090
9/30/2021	Liability (Gain)/Loss	5.95	4.95	\$ 811,908	\$ 675,446	\$ 136,462
9/30/2016	Asset (Gain)/Loss	5.00	0.00	\$ (689,068)	\$ 0	\$ (137,814)
9/30/2017	Asset (Gain)/Loss	5.00	0.00	\$ (14,314)	\$ 0	\$ (2,863)
9/30/2018	Asset (Gain)/Loss	5.00	1.00	\$ 613,622	\$ 122,726	\$ 122,724
9/30/2019	Asset (Gain)/Loss	5.00	2.00	\$ (462,009)	\$ (184,803)	\$ (92,402)
9/30/2020	Asset (Gain)/Loss	5.00	3.00	\$ (2,423,347)	\$ (1,454,009)	\$ (484,669)
9/30/2021	Asset (Gain)/Loss	5.00	4.00	\$ 5,524,230	\$ 4,419,384	\$ 1,104,846
9/30/2016	Assumption Change	5.16	0.00	\$ (70,012)	\$ 0	\$ (2,222)
9/30/2018	Assumption Change	5.38	1.38	\$ 65,611	\$ 16,855	\$ 12,189
9/30/2020	Assumption Change	5.72	3.72	\$ 1,907,051	\$ 1,240,785	\$ 333,133
	Total Charges				\$ 5,321,696	\$ 1,123,089

City of Panama City Beach Firefighters' Pension Plan

Amounts Recognized in the deferred outflows of resources and deferred inflows of resources related to Pension will be recognized in the Pension expense as follows:

Year End September 30:

2023	\$	1,321,191
2024	\$	1,144,801
2025	\$	1,178,860
2026	\$	1,547,246
2027	\$	129,598
Total Thereafter	\$	0

City of Panama City Beach Firefighters' Pension Plan

Plan Fiduciary Net Position

The last year in which projected benefit payments are due from the Plan is 2129.

The Plan's projected fiduciary net position is not projected to reach \$0.

As such, the Plan's fiduciary net position was projected to be available to make all projected future benefit payments for current Plan members. In other words, there is no projected "depletion date" when projected benefits are not covered by projected assets. Therefore, the long-term expected rate of return on Plan investments of 7% per annum was applied to all periods of projected benefit payments to determine the total Pension liability as of September 30, 2022 shown earlier in this report, pursuant to paragraph 30 of GASB Statement No. 68.

In projecting the Plan's fiduciary net position the following assumptions were made:

1. Interest rate for discounting was 7% per annum.
2. Projected total contributions are employer contributions to the unfunded actuarial accrued liability and normal cost (including administrative expenses). Based on the closed amortization period in place, the unfunded liability is projected to be paid off in 2039 . Contributions are assumed to be paid beginning of year.
3. Assumed contributions are based on the contribution policy of the City of Panama City Beach.. The City of Panama City Beach will contribute the minimum required contribution.
4. Projected benefit payments have been determined in accordance with Paragraphs 24 - 25 of GASB Statement No. 68, and are based on the closed group of active, retired members and beneficiaries as of September 30, 2022. Benefit payments are assumed to be paid beginning of year.
5. Administrative expenses are \$0.1 million for 2022. Expenses are assumed to be paid mid-year.
6. Projected investment earnings are based on the assumed investment rate of return of 7% per annum. The first year's earnings have been adjusted to account for the actual return through September 30, 2022.

City of Panama City Beach Firefighters' Pension Plan

Interest Rate Sensitivity

The following table illustrates the impact of interest rate sensitivity on the Net Pension Liability for fiscal year ending September 30, 2021:

	1% Decrease (6.00%)	Current Rate (7.00%)	1% Increase (8.00%)
(1) Total Pension Liability	\$ 25,240,580	\$ 22,333,230	\$ 19,719,499
(2) Plan Fiduciary Net Position	<u>22,183,256</u>	<u>22,183,256</u>	<u>22,183,256</u>
(3) Net Pension Liability	\$ 3,057,324	\$ 149,974	\$ (2,463,757)

The following table illustrates the impact of interest rate sensitivity on the Net Pension Liability for fiscal year ending September 30, 2022:

	1% Decrease (6.00%)	Current Rate (7.00%)	1% Increase (8.00%)
(1) Total Pension Liability	\$ 27,125,493	\$ 24,029,646	\$ 20,895,057
(2) Plan Fiduciary Net Position	<u>17,801,272</u>	<u>17,801,272</u>	<u>17,801,272</u>
(3) Net Pension Liability	\$ 9,324,221	\$ 6,228,374	\$ 3,093,785

City of Panama City Beach Firefighters' Pension Plan

Disclosure—Changes in the Net Pension Liability and Related Ratios

Changes in the Net Pension Liability and Related Ratios¹

	Fiscal Year Ending				
	2013	2014	2015	2016	2017
Total Pension Liability					
Service Cost	N/A	N/A	N/A	\$ 261,853	\$ 262,044
Interest Cost	N/A	N/A	N/A	1,297,175	1,351,472
Changes of Benefit Terms	N/A	N/A	N/A	0	0
Differences Between Expected and Actual Experiences	N/A	N/A	N/A	(380,401)	(157,157)
Changes of Assumptions	N/A	N/A	N/A	0	(70,012)
Benefit Payments	N/A	N/A	N/A	(596,757)	(790,069)
Net Change in Total Pension Liability	N/A	N/A	N/A	\$ 581,870	\$ 596,278
Total Pension Liability (Beginning)	N/A	N/A	N/A	15,654,457	16,236,362
Total Pension Liability (Ending)	N/A	N/A	\$ 15,654,457	\$ 16,236,362	\$ 16,832,605
Plan Fiduciary Net Position					
Contributions—Employer	N/A	N/A	N/A	\$ 383,158	\$ 266,409
Contributions—Member	N/A	N/A	N/A	78,955	80,110
Net Investment Income	N/A	N/A	N/A	1,166,931	1,855,648
Benefit Payments	N/A	N/A	N/A	(596,757)	(790,069)
Administrative Expense	N/A	N/A	N/A	(63,487)	(64,461)
Other	N/A	N/A	N/A	193,237	176,633
Net Change in Plan Fiduciary Net Position	N/A	N/A	N/A	\$ 1,162,037	\$ 1,524,270
Plan Fiduciary Net Position (Beginning)	N/A	N/A	N/A	13,673,096	14,835,133
Plan Fiduciary Net Position (Ending)	N/A	N/A	\$ 13,673,096	\$ 14,835,133	\$ 16,359,403
Net Pension Liability (Ending)	N/A	N/A	\$ 1,981,360	\$ 1,401,193	\$ 473,202
Net Position as a Percentage of Pension Liability	N/A	N/A	87.34%	91.37%	97.19%
Covered-Employee Payroll	N/A	N/A	\$ 1,524,460	\$ 1,524,460	\$ 1,584,980
Net Pension Liability as a Percentage of Payroll	N/A	N/A	135.66%	91.91%	29.86%

¹ GASB 68 was effective first for employer fiscal years beginning after June 15, 2014.

City of Panama City Beach Firefighters' Pension Plan

Disclosure—Changes in the Net Pension Liability and Related Ratios

Changes in the Net Pension Liability and Related Ratios²

	Fiscal Year Ending				
	2018	2019	2020	2021	2022
Total Pension Liability					
Service Cost	\$ 270,658	\$ 298,547	\$ 365,093	\$ 494,293	\$ 716,814
Interest Cost	1,431,146	1,350,842	1,532,825	1,464,011	1,565,410
Changes of Benefit Terms	0	0	0	17,190	0
Differences Between Expected and Actual Experiences	(706,386)	1,499,596	(464,518)	510,002	811,908
Changes of Assumptions	0	65,611	0	1,907,051	0
Benefit Payments	(1,572,120)	(662,160)	(1,341,145)	(894,301)	(1,397,716)
Net Change in Total Pension Liability	\$ (576,702)	\$ 2,486,825	\$ 92,256	\$ 3,498,246	\$ 1,696,416
Total Pension Liability (Beginning)	16,832,605	16,255,903	18,742,728	18,834,984	22,333,230
Total Pension Liability (Ending)	\$ 16,255,903	\$ 18,742,728	\$ 18,834,984	\$ 22,333,230	\$ 24,029,646
Plan Fiduciary Net Position					
Contributions—Employer	\$ 190,555	\$ 400,000	\$ 460,777	\$ 582,057	\$ 644,790
Contributions—Member	96,798	109,254	(127,721)	155,931	165,632
Net Investment Income	1,268,908	694,128	1,759,510	3,840,600	(3,988,600)
Benefit Payments	(1,572,120)	(662,160)	(1,341,145)	(894,301)	(1,397,716)
Administrative Expense	(60,461)	(56,496)	(77,611)	(72,356)	(100,369)
Other	174,833	210,227	226,180	263,022	294,279
Net Change in Plan Fiduciary Net Position	\$ 98,514	\$ 694,954	\$ 1,155,433	\$ 3,874,953	\$ (4,381,984)
Plan Fiduciary Net Position (Beginning)	16,359,403	16,457,917	17,152,870	18,308,303	22,183,256
Plan Fiduciary Net Position (Ending)	\$ 16,457,917	\$ 17,152,870	\$ 18,308,303	\$ 22,183,256	\$ 17,801,272
Net Pension Liability (Ending)	\$ (202,014)	\$ 1,589,858	\$ 526,681	\$ 149,974	\$ 6,228,374
Net Position as a Percentage of Pension Liability	101.24%	91.52%	97.20%	99.33%	74.08%
Covered-Employee Payroll	\$ 1,905,548	\$ 2,221,325	\$ 2,595,638	\$ 3,127,063	\$ 3,223,950
Net Pension Liability as a Percentage of Payroll	-10.60%	71.57%	20.29%	4.80%	193.19%

² GASB 68 was effective first for employer fiscal years beginning after June 15, 2014.

City of Panama City Beach Firefighters' Pension Plan

Disclosure—Contribution Schedule Contributions

	Fiscal Year Ending				
	2013	2014	2015	2016	2017
Actuarially Determined Contribution	N/A	N/A	\$ 314,947	\$ 223,668	\$ 125,213
Contributions Made in Relation to the Actuarially Determined Contribution	N/A	N/A	416,807	383,158	266,409
Contribution Deficiency (Excess)	N/A	N/A	\$ (101,860)	\$ (159,490)	\$ (141,195)
Covered-Employee Payroll	N/A	N/A	\$ 1,460,571	\$ 1,524,460	\$ 1,584,980
Contributions as a Percentage of Payroll	N/A	N/A	28.54%	25.13%	16.81%

	Fiscal Year Ending				
	2018	2019	2020	2021	2022
Actuarially Determined Contribution	\$ 176,073	\$ 359,855	\$ 421,532	\$ 576,630	\$ 618,676
Contributions Made in Relation to the Actuarially Determined Contribution	190,555	400,000	460,777	582,057	644,790
Contribution Deficiency (Excess)	\$ (14,482)	\$ (40,145)	\$ (39,245)	\$ (5,426)	\$ (26,114)
Covered-Employee Payroll	\$ 1,905,548	\$ 2,221,325	\$ 2,595,638	\$ 3,127,063	\$ 3,223,950
Contributions as a Percentage of Payroll	10.00%	18.01%	17.75%	22.42%	20.62%

City of Panama City Beach Firefighters' Pension Plan

Disclosure—Contribution Schedule

Notes to Schedule:

Valuation Date: Actuarially determined contribution rates are calculated as of September 30, one year prior to the end of the fiscal year in which contributions are reported.

Methods and assumptions used to determine contribution rates:

Actuarial Cost Method	Entry Age Normal with frozen initial liability.
Asset Valuation Method	Actuarial value – 5 year smoothed market value
Salary Increases	5.00%
Investment Rate of Return	7.00%, net of Pension plan investment expense, including inflation.
Retirement Age	see assumption section for rates
Mortality	see assumption section for rates

City of Panama City Beach Firefighters' Pension Plan

Funded Status – Accrued Benefits (ASC 960)

October 1, 2022

Generally the best measures of the Funded Status of a defined benefit plan are considered to be the levels of funding of the Actuarial Present Values of Accumulated Plan Benefits and Vested Benefits. Accumulated Plan Benefits are those future benefit payments that are attributable under the plan's provisions to employees' service rendered prior to the valuation date. Accumulated Plan Benefits are based on employees' actual pay histories, or estimates thereof; possible future salary increases or changes in Social Security levels are not recognized. Vested Benefits are those benefits which are nonforfeitable under the plan's vesting provisions.

The Actuarial Present Value of Accumulated Plan Benefits is the amount resulting from the application of actuarial assumptions to the Accumulated Plan Benefits to reflect the time value of money and the probabilities of death, disability, withdrawal and retirement. Underlying these assumptions (described on the Actuarial Basis page) is an assumption of an ongoing plan. Since most Accumulated Plan Benefits are generally synonymous with "Accrued Benefits" as defined in the plan, the Actuarial Present Value of Accumulated Plan Benefits has also been called the Present Value of Accrued Benefits.

	<u>10/1/2021</u>	<u>10/1/2022</u>
NET ASSETS AVAILABLE FOR BENEFITS*	\$ 19,768,871	\$ 20,429,414
ACTUARIAL PRESENT VALUE OF ACCUMULATED PLAN BENEFITS		
Discount Rate	7.00%	7.00%
Vested Benefits		
Participants Currently Receiving Payments	\$ 13,884,585	\$ 14,593,192
All Other Participants	3,501,936	4,009,127
TOTAL VESTED BENEFITS	\$ 17,386,521	\$ 18,602,319
Percent Funded	114%	110%
NONVESTED BENEFITS	1,252,886	1,113,633
EXCESS STATE MONIES RESERVE	119,392	152,728
TOTAL ACTUARIAL PRESENT VALUE OF ACCUMULATED PLAN BENEFITS	\$ 18,758,799	\$ 19,868,680
Percent Funded	105%	103%

* Actuarial Value of Assets

City of Panama City Beach Firefighters' Pension Plan

Funded Status – Accrued Benefits (ASC 960) (Continued)

October 1, 2022

	<u>10/1/2021</u>	<u>10/1/2022</u>
ACTUARIAL PRESENT VALUE OF ACCUMULATED PLAN BENEFITS AS OF PRIOR VALUATION DATE	\$ 17,981,520	\$ 18,758,799
Increase (Decrease) During the Year Attributable to:		
Increase for Interest Due to the Decrease in the Discount Period	\$ 1,228,749	\$ 1,264,196
Benefits Paid	(855,938)	(1,397,716)
Benefits Accumulated, Turnover, Other Experience	404,469	1,243,401
Change in Actuarial Assumptions	-	-
Plan Amendment	-	-
Net Increase (Decrease)	\$ 777,280	\$ 1,109,881
ACTUARIAL PRESENT VALUE OF ACCUMULATED PLAN BENEFITS AS OF CURRENT VALUATION DATE	\$ 18,758,799	\$ 19,868,680

City of Panama City Beach Firefighters' Pension Plan

State Required Exhibit

October 1, 2022

	<u>10/1/2021</u>	<u>10/1/2022</u>
A. <u>Member Data</u>		
1. Active Members	54	55
2. Retired Members and beneficiaries receiving benefits (including DROP)	17	18
3. Disabled Members receiving benefits	1	1
4. Terminated vested Members	2	2
5. Prior year active compensation	\$ 3,127,063	\$ 3,223,950
6. Annual benefits payable to retirees and beneficiaries (including DROP)	\$ 1,005,967	\$ 1,054,771
7. Annual benefits payable to disabled retirees	\$ 52,156	\$ 52,636
8. Annual benefits payable to terminated vested Members	\$ 32,427	\$ 32,427
B. <u>Assets</u>		
1. Actuarial value	\$ 19,768,871	\$ 20,429,414
2. Market value	21,787,246	17,613,049
C. <u>Liabilities</u>		
1. Actuarial present value of future expected benefit payments for active members		
a. Retirement benefits	\$ 12,504,445	\$ 13,046,210
b. Termination benefits	2,613,442	2,733,598
c. Death benefits	112,927	117,694
d. Disability benefits	175,399	177,709
e. Total	\$ 15,406,213	\$ 16,075,211
2. Actuarial present value of future expected benefit payments for terminated vested members	\$ 215,997	\$ 231,489
3. Actuarial present value of future expected benefit payments for members currently receiving benefits		
a. Service retired, beneficiaries and DROP	\$ 13,377,819	\$ 14,089,106
b. Disability retired	506,766	504,086
c. Total	\$ 13,884,585	\$ 14,593,192
4. Excess State Monies Reserve	\$ 119,392	\$ 152,728
5. Total actuarial present value of future expected benefit payments	\$ 29,626,187	\$ 31,052,620
6. Entry age normal accrued liability	\$ 22,333,230	\$ 24,029,646
7. Unfunded entry age normal accrued liability	\$ 545,984	\$ 6,416,597

City of Panama City Beach Firefighters' Pension Plan

State Required Exhibit (Continued)

October 1, 2022

	<u>10/1/2021</u>	<u>10/1/2022</u>
D. <u>Statement of Accumulated Plan Benefits</u>		
1. Actuarial present value of accumulated vested benefits		
a. Members currently receiving benefits (including DROP)	\$ 13,884,585	\$ 14,593,192
b. Other Members	3,501,936	4,009,127
c. Total	\$ 17,386,521	\$ 18,602,319
2. Actuarial present value of accumulated non-vested plan benefits	1,252,886	1,113,633
3. Excess State Monies Reserve	119,392	152,728
4. Total actuarial present value of accumulated plan benefits	\$ 18,758,799	\$ 19,868,680
 E. <u>Statement of Change in Accumulated Plan Benefits</u>		
1. Actuarial present value of accumulated plan benefits as of Prior Valuation Date	\$ 17,981,520	\$ 18,758,799
2. Increase (decrease) during year attributable to:		
a. Plan amendment	0	0
b. Change in actuarial assumptions	0	0
c. Benefits paid	(855,938)	(1,397,716)
d. Other, including benefits accumulated and increase for interest due to decrease in the discount period	1,633,218	2,507,597
e. Net increase	\$ 777,280	\$ 1,109,881
3. Actuarial present value of accumulated plan benefits as of Current Valuation Date	\$ 18,758,799	\$ 19,868,680

City of Panama City Beach Firefighters' Pension Plan

State Required Exhibit (Continued)

October 1, 2022

Actuarial Valuation Date For Contribution Year	<u>10/1/2020</u> 2020-21	<u>10/1/2021</u> 2021-22
F. <u>Past Contributions</u>		
1. Total contribution required		
a. City		
i. Estimated Dollars, from Actuarial Valuation	\$ 524,393	\$ 617,942
ii. Percentage of Participants' Compensation	18.44%	19.19%
iii. Actual Compensation Under NRA	\$ 3,036,641	\$ 3,223,950
iv. Required, per new state interpretation = (ii.) x (iii.)	\$ 559,957	\$ 618,676
b. State (Estimated)	264,965	282,739
c. Member*	165,648	165,648
d. Total = (a.iv.) + (b.) + (c.)	\$ 990,570	\$ 1,067,063
2. Actual contributions made:		
a. City	\$ 582,057	\$ 644,790
b. State**	257,443	257,431
c. Member	155,931	165,632
d. Total	\$ 995,431	\$ 1,067,853
G. <u>Net Actuarial Gain (Loss)</u>	N/A	N/A
H. <u>Disclosure of Following Items:</u>	<u>10/1/2021</u>	<u>10/1/2022</u>
1. Actuarial present value of future salaries - attained age***	\$ 29,096,132	\$ 29,701,269
2. Actuarial present value of future employee contributions - attained age***	\$ 1,245,997	\$ 1,323,842
3. Actuarial present value of future contributions from other sources	N/A	N/A
4. Amount of active members' accumulated contributions	\$ 888,006	\$ 920,254
5. Actuarial present value of future salaries and future benefits at entry age	Not provided by system	
6. Actuarial present value of future employee contributions at entry age	Not provided by system	

* Determined by applying the required employee contribution rate (11.5% for members in the 25 & out tier, 8.1% for all others) to expected compensation for the year for participants under Normal Retirement Age (NRA)

** Excluding Excess Premium Tax Revenues that have not been used to provide Additional Benefits

*** Participants under Normal Retirement Age (NRA) only

City of Panama City Beach Firefighters' Pension Plan

FS 112.664 Requirements

State Required Disclosure—Changes in the Net Pension Liability and Related Ratios

Changes in the Net Pension Liability and Related Ratios – RP2000, 5.00% Interest

	Fiscal Year Ending													
	2009	2010	2011	2012	2013	2014	2015	2016	2017	2018	2019	2020	2021	2022
Total Pension Liability														
Service Cost	N/A	N/A	N/A	N/A	N/A	\$426,055	\$424,619	\$426,983	\$439,869	\$483,320	\$495,413	\$640,222	\$964,621	\$1,149,734
Interest Cost	N/A	N/A	N/A	N/A	N/A	\$539,013	\$1,718,907	\$1,293,377	\$1,279,079	\$1,350,753	\$1,252,006	\$1,438,169	\$1,280,827	\$1,403,894
Changes of Benefit Terms	N/A	N/A	N/A	N/A	N/A	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$17,190	\$0
Differences Between Expected and Actual Experiences	N/A	N/A	N/A	N/A	N/A	\$497,329	\$3,018,254	(\$1,471,448)	(\$98,790)	(\$557,588)	\$1,602,446	(\$233,315)	(\$1,250,874)	\$5,309,565
Changes of Assumptions	N/A	N/A	N/A	N/A	N/A	\$0	\$0	\$0	(\$70,012)	\$0	\$65,611	\$0	\$1,907,051	\$0
Benefit Payments, Including Refunds of Member Contributions	N/A	N/A	N/A	N/A	N/A	(\$428,064)	(\$461,582)	(\$596,757)	(\$790,069)	(\$1,572,120)	(\$662,160)	(\$1,341,145)	(\$894,301)	(\$1,397,716)
DROP Adjustment	N/A	N/A	N/A	N/A	N/A	N/A	\$765,571	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Net Change in Total Pension Liability	N/A	N/A	N/A	N/A	N/A	\$1,034,333	\$4,700,198	(\$347,844)	\$760,078	(\$295,635)	\$2,753,316	\$503,931	\$2,024,514	\$6,465,477
Total Pension Liability (Beginning)	N/A	N/A	N/A	N/A	N/A	\$16,130,732	\$16,130,732	\$20,830,930	\$20,483,085	\$21,243,163	\$20,947,528	\$23,700,845	\$24,204,776	\$26,229,291
Total Pension Liability (Ending)	N/A	N/A	N/A	N/A	N/A	\$17,165,064	\$20,830,930	\$20,483,085	\$21,243,163	\$20,947,528	\$23,700,845	\$24,204,776	\$26,229,291	\$32,694,768
Plan Fiduciary Net Position														
Contributions—Employer	N/A	N/A	N/A	N/A	N/A	\$501,112	\$416,807	\$383,158	\$266,409	\$190,555	\$400,000	\$460,777	\$582,057	\$644,790
Contributions—Member	N/A	N/A	N/A	N/A	N/A	\$146,638	\$86,266	\$78,955	\$80,110	\$96,798	\$109,254	\$127,721	\$155,931	\$165,632
Contributions—State						\$206,650	\$187,733	\$193,237	\$176,633	\$174,833	\$210,227	\$226,180	\$263,022	\$294,279
Net Investment Income	N/A	N/A	N/A	N/A	N/A	\$1,480,292	(\$170,283)	\$1,166,931	\$1,855,648	\$1,268,908	\$694,128	\$1,759,510	\$3,840,600	(\$3,988,600)
Benefit Payments, Including Refunds of Member Contributions	N/A	N/A	N/A	N/A	N/A	(\$428,064)	(\$461,582)	(\$596,757)	(\$790,069)	(\$1,572,120)	(\$662,160)	(\$1,341,145)	(\$894,301)	(\$1,397,716)
Administrative Expense	N/A	N/A	N/A	N/A	N/A	(\$62,200)	(\$69,185)	(\$63,487)	(\$64,461)	(\$60,461)	(\$56,496)	(\$77,611)	(\$72,356)	(\$100,369)
Other	N/A	N/A	N/A	N/A	N/A	\$0	\$765,571	\$0	\$0	\$0	\$0	\$0	\$0	\$0
Net Change in Plan Fiduciary Net Position	N/A	N/A	N/A	N/A	N/A	\$1,637,777	\$755,328	\$1,162,037	\$1,524,270	\$98,514	\$694,954	\$1,155,433	\$3,874,953	(\$4,381,984)
Plan Fiduciary Net Position (Beginning)	N/A	N/A	N/A	N/A	N/A	\$11,279,992	\$12,917,769	\$13,673,096	\$14,835,133	\$16,359,403	\$16,457,917	\$17,152,870	\$18,308,303	\$22,183,256
Plan Fiduciary Net Position (Ending)	N/A	N/A	N/A	N/A	N/A	\$12,917,769	\$13,673,096	\$14,835,133	\$16,359,403	\$16,457,917	\$17,152,870	\$18,308,303	\$22,183,256	\$17,801,272
County's Net Pension Liability (Ending)	N/A	N/A	N/A	N/A	N/A	\$4,247,296	\$7,157,834	\$5,647,952	\$4,883,760	\$4,489,612	\$6,547,975	\$5,896,474	\$4,046,035	\$14,893,496
Net Position as a % of Pension Liability	N/A	N/A	N/A	N/A	N/A	75.26%	65.64%	72.43%	77.01%	78.57%	72.37%	75.64%	84.57%	54.45%
Covered-Employee Payroll	N/A	N/A	N/A	N/A	N/A	\$1,285,641	\$1,308,805	\$1,299,830	\$1,435,315	\$1,857,598	\$2,334,449	\$2,682,934	\$3,220,875	\$3,320,668
Net Pension Liability as a % of Payroll	N/A	N/A	N/A	N/A	N/A	330.36%	546.90%	434.51%	340.26%	241.69%	280.49%	219.78%	125.62%	448.51%

City of Panama City Beach Firefighters' Pension Plan

FS 112.664 Requirements

Sensitivity

The following table illustrates the impact of interest rate sensitivity on the Net Pension Liability for fiscal year end September 30, 2021:

	2% Decrease (5.00%)	Current Rate (7.00%)	2% Increase (9.00%)
(1) Total Pension Liability	\$26,229,291	\$22,333,230	\$16,640,249
(2) Plan Fiduciary Net Position	<u>\$22,183,256</u>	<u>\$22,183,256</u>	<u>\$22,183,256</u>
(3) Net Pension Liability	\$4,046,036	\$149,974	(\$5,543,007)

The following table illustrates the impact of interest rate sensitivity on the Net Pension Liability for fiscal year end September 30, 2022:

	2% Decrease (5.00%)	Current Rate (7.00%)	2% Increase (9.00%)
(1) Total Pension Liability	\$32,694,768	\$24,029,646	\$19,252,838
(2) Plan Fiduciary Net Position	<u>\$17,801,272</u>	<u>\$17,801,272</u>	<u>\$17,801,272</u>
(3) Net Pension Liability	\$14,893,496	\$6,228,374	\$1,451,566

Adequacy of Assets

The following table illustrates the number of years and fractions for which the Market Value of Assets are adequate to sustain expected retirement benefits.

Assumptions	Years and Fractions
RP 2000 Mortality and 7.00% Interest	17.75
RP 2000 Mortality and 5.00% Interest	15.08

City of Panama City Beach Firefighters' Pension Plan

Participant Data Summary

October 1, 2022

	Active	DROP	Terminated		Retired	Beneficiaries	Total
			Vested	Disabled			
October 1, 2020	54	2	2	1	15	-	74
New Entrants	10						10
Retirements	-	(1)	-		1		-
Disabilities							-
Terminations							
a) with refund	(8)	-			-		(8)
b) without refund	-		-				-
DROP enrollments	(1)	1			-		-
Deaths							
a) with beneficiaries							-
b) without beneficiaries					-		-
Benefits Expired							-
Other		-					-
October 1, 2022	55	2	2	1	16	-	76
Average Age	32.7	51.5	47	56.3	60.6		

Active Participants as of 10/01/2021

	Males	Females	Total
Number of Participants	51	3	54
Average Age Nearest Birthday	33.3	37.2	33.5
Average Completed Years of Service	6.3	3.1	6.1
Average Compensation for Prior Year	N/A*	N/A*	\$57,909

Active Participants as of 10/01/2022

	Males	Females	Total
Number of Participants	54	1	55
Average Age Nearest Birthday	32.5	42.8	32.7
Average Completed Years of Service	6.1	3.0	6.0
Average Compensation for Prior Year	N/A*	N/A*	\$58,617

* Not displayed due to privacy issue.

City of Panama City Beach Firefighters' Pension Plan

Age and Service Distribution

October 1, 2022

Age	Years of Service						Total	
	0-4	5-9	10-14	15-19	20-24	25-29		30+
Under 25	9	0	0	0	0	0	0	9
25-29	16	1	0	0	0	0	0	17
30-34	5	2	0	1	0	0	0	8
35-39	5	2	1	1	0	0	0	9
40-44	1	0	1	5	0	0	0	7
45-49	2	0	0	0	2	0	0	4
50-54	0	0	0	1	0	0	0	1
55-59	0	0	0	0	0	0	0	0
60-64	0	0	0	0	0	0	0	0
65 and over	0	0	0	0	0	0	0	0
Total	38	5	2	8	2	0	0	55

**City of Panama City Beach
Firefighters' Pension Plan**

**Comparison of Actual vs. Assumed Salary
Increases and Investment Returns**

October 1, 2022

Salary Increases

Year Ended September 30,	Actual	Assumed
1990	11.3%	6.0%
1991	8.1%	6.0%
1992	19.9%	6.0%
1993	8.0%	6.0%
1994	5.5%	6.0%
1995	6.5%	6.0%
1996	5.9%	6.0%
1997	5.7%	6.0%
1998	15.5%	6.0%
1999	10.1%	6.0%
2000	1.3%	6.0%
2001	9.5%	6.0%
2002	9.3%	6.0%
2003	3.7%	6.0%
2004	5.8%	6.0%
2005	3.9%	6.0%
2006	8.6%	6.0%
2007	4.2%	6.0%
2008	9.7%	6.0%
2009	13.2%	6.0%
2010	0.6%	6.0%
2011	8.8%	6.0%
2012	4.1%	6.0%
2013	6.5%	6.0%
2014	2.1%	6.0%
2015	7.1%	6.0%
2016	5.2%	6.0%
2017	5.4%	6.0%
2018	6.5%	6.0%
2019	10.6%	6.0%
2020	0.3%	6.0%
2021	11.4%	6.0%
2022	6.5%	6.0%
Last 5 Years, Compounded	7.0%	6.0%

Each figure is the rate of increase in weighted average compensation from the prior year, as reported for the actuarial valuations. The average includes only continuing active employees who have a full year of compensation in both the current and prior years, based on their reported dates of employment. Prior to September 30, 2001, employees with less than a full year of compensation in the prior year were also included by annualizing their compensation on a pro rata basis.

City of Panama City Beach Firefighters' Pension Plan

Comparison of Actual vs. Assumed Salary Increases and Investment Returns (Continued)

October 1, 2022

Investment Return

Year Ended September 30,	Actual	Assumed
1990	2.42%	8.0%
1991	2.98%	8.0%
1992	26.77%	8.0%
1993	11.52%	8.0%
1994	0.18%	8.0%
1995	16.21%	8.0%
1996	13.29%	8.0%
1997	24.15%	8.0%
1998	7.01%	8.0%
1999	12.22%	8.0%
2000	10.58%	8.0%
2001	(5.13%)	8.0%
2002	(4.07%)	8.0%
2003	3.63%	8.0%
2004	3.88%	8.0%
2005	4.84%	8.0%
2006	7.85%	8.0%
2007	10.19%	8.0%
2008	6.24%	8.0%
2009	4.24%	8.0%
2010	4.80%	8.0%
2011	3.74%	8.0%
2012	5.13%	8.0%
2013	9.84%	8.0%
2014	11.11%	8.0%
2015	8.46%	8.0%
2016	8.73%	8.0%
2017	8.40%	8.0%
2018	6.88%	7.75%
2019	6.50%	7.75%
2020	8.42%	7.75%
2021	10.44%	7.00%
2022	4.58%	7.00%
Last 5 Years, Compounded	7.35%	7.45%
Last 20 Years, Compounded	6.87%	7.86%
Last 30 Years, Compounded	7.32%	7.91%

The actual experience figures are the approximate time-weighted rates of return for the particular year. Through September 30, 2002, the return shown is from market value to market value; thereafter the return is from smoothed value to smoothed value. Income includes dividends, interest, and realized and unrealized gains (losses), based upon statements of Fund Balances provided by the City. The time-weighted rates reflect estimated transaction dates for income, employer, employee and state contributions, expenses, and disbursements.

City of Panama City Beach Firefighters' Pension Plan

Reconciliation of DROP Participants and Assets

October 1, 2022

Participants as of 10/1/2021	2
New DROP Members	1
New DROP's, Withdrew during PY	0
All Other Withdrawals	(1)
Corrections	0
Participants as of 10/1/2022	2

	Total
Assets as of 10/1/2021	\$396,009.99
Payments into DROP	154,133.00
Earnings	12,234.75
Distributions	(374,154.69)
Expenses	0.00
Adjustments	0.00
Assets as of 10/1/2022	\$188,223.05

**City of Panama City Beach
Firefighters' Pension Plan**

History of Excess Premium Tax Revenues

October 1, 2022

	<u>Regular</u>			<u>Supplemental Compensation Fund</u>			<u>Total</u>			
	<u>Cash Received</u>	<u>Applicable "Frozen" Amount</u>	<u>Excess Over Frozen Amount</u>	<u>Cash Received</u>	<u>Applicable "Frozen" Amount</u>	<u>Excess Over Frozen Amount</u>	<u>Total Excess = Additional Premium Tax Revenue</u>	<u>Current Year Benefit Improvements</u>	<u>Set Aside for Future Improvements</u>	<u>Cumulative Set Aside for Future Improvements</u>
9/30/1998	\$ 48,873.25	\$ 48,873.25	\$ 0.00	\$ 21,907.17	\$ 21,907.17	\$ 0.00	\$ 0.00	\$ 0.00	\$ 0.00	\$ 0.00
9/30/1999	44,211.49	48,873.25	0.00	24,139.40	21,907.17	2,232.23	2,232.23	0.00	2,232.23	2,232.23
9/30/2000	70,881.88	48,873.25	22,008.63	40,444.30	21,907.17	18,537.13	40,545.76	0.00	40,545.76	42,777.99
9/30/2001	48,577.26	48,873.25	0.00	25,381.58	21,907.17	3,474.41	3,474.41	46,252.40 (1)	0.00	0.00
9/30/2002	54,888.30	48,873.25	6,015.05	28,691.11	21,907.17	6,783.94	12,798.99	41,181.00 (2)	0.00	0.00
9/30/2003	61,580.73	48,873.25	12,707.48	34,312.47	21,907.17	12,405.30	25,112.78	41,181.00	0.00	0.00
9/30/2004	66,676.24	48,873.25	17,802.99	40,043.17	21,907.17	18,136.00	35,938.99	41,181.00	0.00	0.00
9/30/2005	73,517.87	48,873.25	24,644.62	42,460.12	21,907.17	20,552.95	45,197.57	41,181.00	4,016.57	4,016.57
9/30/2006	87,444.59	48,873.25	38,571.34	52,473.25	21,907.17	30,566.08	69,137.42	41,181.00	27,956.42	31,972.99
9/30/2007	127,251.63	48,873.25	78,378.38	108,377.15	21,907.17	86,469.98	164,848.36	41,181.00	123,667.36	155,640.35
9/30/2008	182,873.74	48,873.25	134,000.49	143,540.37	21,907.17	121,633.20	255,633.69	370,093.00 (3)	0.00	0.00
9/30/2009	116,306.62	48,873.25	67,433.37	42,616.18	21,907.17	20,709.01	88,142.38	83,124.00 (4)	5,018.38	5,018.38
9/30/2010	136,553.57	48,873.25	87,680.32	48,163.22	21,907.17	26,256.05	113,936.37	83,124.00	30,812.37	35,830.75
9/30/2011	137,445.52	48,873.25	88,572.27	41,843.68	21,907.17	19,936.51	108,508.78	83,124.00	25,384.78	61,215.53
9/30/2012	150,652.54	48,873.25	101,779.29	53,112.15	21,907.17	31,204.98	132,984.27	83,124.00	49,860.27	111,075.80
9/30/2013	150,729.03	48,873.25	101,855.78	48,217.29	21,907.17	26,310.12	128,165.90	83,124.00	45,041.90	156,117.70
9/30/2014	148,749.67	48,873.25	99,876.42	57,900.59	21,907.17	35,993.42	135,869.84	83,124.00	52,745.84	208,863.54
9/30/2015	160,239.82	48,873.25	111,366.57	27,493.57	21,907.17	5,586.40	116,952.97	145,422.88 (5)	0.00	180,393.63
9/30/2016	180,727.63	48,873.25	131,854.38	12,509.09	21,907.17	0.00	131,854.38	142,915.84 (6)	0.00	169,332.17
9/30/2017	174,180.73	48,873.25	125,307.48	2,452.81	21,907.17	0.00	125,307.48	146,523.18 (6)	0.00	148,116.47
9/30/2018	172,297.52	48,873.25	123,424.27	2,535.66	21,907.17	0.00	123,424.27	137,380.44 (6)	0.00	134,160.30
9/30/2019	210,226.97	48,873.25	161,353.72	0.00	21,907.17	0.00	161,353.72	171,977.00 (6)	0.00	123,537.02
9/30/2020	226,138.48	48,873.25	177,265.23	41.13	21,907.17	0.00	177,265.23	186,989.52 (6)	0.00	113,812.73
9/30/2021	263,022.42	48,873.25	214,149.17	0.00	21,907.17	0.00	214,149.17	208,557.52 (6)	5,591.65	119,404.38
9/30/2022	294,279.24	48,873.25	245,405.99	0.00	21,907.17	0.00	245,405.99	212,081.96 (6)	33,324.03	152,728.41

Notes:

- (1) Additional Benefits adopted (\$350 per month Supplemental Benefit) with a lump sum cost in excess of the available \$46,252.40.
- (2) Additional Benefits adopted (\$350 per month Supplemental Benefit) with an annual cost initially valued as \$41,181.
- (3) Additional Benefits adopted (3.00% Multiplier changed to 3.35%) with a lump sum cost in excess of the available \$370,093.
- (4) Additional Benefits adopted (3.00% Multiplier changed to 3.35%) with an annual cost initially valued as \$83,124.
- (5) Additional Benefits adopted (Employee Contribution reduced to 7.5% for 25 and out tier and 4.1% for all others) annual cost estimated at \$62,298.88 for fiscal year end 9/30/2015.
- (6) Annual cost of Employee Contribution Reduction estimated at \$59,791.84 for fiscal year end 9/30/2016, \$63,399.18 for fiscal year end 9/30/2017, \$54,256.44 for fiscal year end 9/30/2018, \$88,853 for fiscal year end 9/30/2019, \$103,865 for fiscal year end 9/30/2020, \$125,446 for fiscal year end 09/30/2021, and \$128,957.96 for fiscal year end 9/30/2022.

City of Panama City Beach Firefighters' Pension Plan

Summary of Major Plan Provisions

October 1, 2022

Effective Date: August 25, 1971.

Plan Year: October 1 to September 30.

Last Amendment: Restatement (Ordinance 670) effective June 8, 2000. First Amendment (Ordinance 723) effective June 14, 2001 (adding Early Retirement and \$350 per month supplement). Second Amendment (Ordinance 792) effective April 10, 2003 (for various law and other changes). Third Amendment (Ordinance 889) effective July 22, 2004 (changing investment policy). Fourth Amendment (Ordinance 984) effective November 1, 2005 (adding 25 & Out Tier). Fifth Amendment (Ordinance 1030) effective May 11, 2006 (changing various provisions as required by new IRS rules). Sixth Amendment (Ordinance 1085) effective July 26, 2007 (adding 5% fixed investment return option for DROP). Seventh Amendment (Ordinance 1127) effective October 1, 2008 (increasing multiplier from 3.00% to 3.35%). Restatement (Ordinance 1157) adopted August 17, 2009. First Amendment (Ordinance 1220) effective February 9, 2012 (adding 300 hours of overtime cap). First Amendment (Ordinance 1573) effective November 10, 2021 (changing vesting from 10 year cliff, to graded vesting schedule starting at 5 years of service).

Eligibility: All permanent Firefighters who have passed the medical examination.

Employee Contributions: 7.5% of Compensation for Firefighters who elect the 25 & Out Tier, else 4.1% of Compensation (5.0% prior to June 8, 2000). Employee Contributions are excluded from taxable income under IRC Section 414(h). The election of the 25 & Out Tier is irrevocable. Starting October 1, 2014, contributions will be reduced by 4.0% annually, to the extent that an additional offset is available from premium tax revenues.

Compensation: Total compensation paid by the City for services rendered as reported on Form W-2, plus all tax deferred, tax sheltered or tax exempt amounts derived from elective employee contributions or salary reductions. Compensation includes regular pay, overtime (up to 300 hours) and other cash incentives. Payments of leave amounts (vacation, sick, etc.) upon termination of employment shall not be included. Auto allowance and mileage reimbursements shall not be included. Compensation in excess of the IRC Section 401(a)(17) limit is disregarded.

Average Final Compensation: The Compensation received during the 5 years out of the last 10 years of Credited Service divided by 60, which produces the highest average, or the career average as a full-time Firefighter, if greater.

Credited Service: Years and fractional parts of years of service as a Firefighter with the City and while making Employee Contributions.

Accrued Benefit: The benefit using the formula for the Normal Retirement Benefit, based upon the Average Final Compensation and Credited Service as of the date of the calculation. The Accrued Benefit is payable at the Normal Retirement Date in the Normal Form of Benefit.

Accumulated Contributions: A participant's contributions with interest compounded annually at 5.25% through June 3, 2000; after that date interest is no longer accrued.

Normal Retirement Date: The first day of the month coincident with or next following the earlier of (1) the date a participant attains age 50 and has completed at least 20 years of Credited Service or (2) the date he attains age 55 and has completed at least 10 years of Credited Service, or (3) if he has elected the 25 & Out

City of Panama City Beach Firefighters' Pension Plan

Tier, the date he has completed at least 25 years of Credited Service regardless of age.

Early Retirement Date: The first day of the month coincident with or next following the date a participant attains age 50 and has completed at least 10 years of Credited Service.

Normal Form of Benefit: A monthly annuity for life with 10 years certain.

Optional Forms of Benefit: Benefits Actuarially Equivalent to the benefit provided under the Normal Form of Benefit; optional forms:

- a. Life annuity (with no modified cash refund feature),
- b. Joint and survivor annuity (100%, 75%, 66 2/3% or 50%; reducing upon death of participant only),
- c. Level income option,
- d. Any of the above forms, increasing 3% per year on each January 1 (the Actuarially Equivalent adjustment recognizes that the regular retirement benefit includes a 1% COLA and that the \$350 Per Month Supplemental Benefit does not), or
- e. Lump Sum if under \$5,000, or less than \$100 per month.

Normal Retirement Benefit: A monthly benefit commencing at the Normal Retirement Date equal to 3.35% of Average Final Compensation multiplied by years of Credited Service, but not more than 100% of Average Final Compensation (excluding COLA's).

Late Retirement Benefit: Additional benefits will accrue after the Normal Retirement Date.

Early Retirement Benefit: A participant who elects to retire on or after his Early Retirement Date may receive an Early Retirement Benefit commencing at his Normal Retirement Date equal to his Accrued Benefit. If he further elects to have such benefit commence prior to his Normal Retirement Date, it shall be reduced 3% per year (.25% per month) for each period by which the benefit commencement date precedes his Normal Retirement Date. For this purpose Normal Retirement Date is determined based on the participant's actual years of Credited Service as a Firefighter at his termination date.

Death Benefit: The beneficiary of a participant who dies (1) during employment or after termination with a vested benefit and (2) with respect to whom benefit payments have not commenced shall be entitled to a Death Benefit equal to 100 times his monthly Accrued Benefit based on his Credited Service and Average Final Compensation as of the time of death. This benefit is payable in a lump sum unless the Firefighter elected that it be paid in an Actuarially Equivalent annuity or installments. The Plan also provides minimum Death Benefits based upon the vested, 10-year-certain portion of the Normal Form of Benefit or the refund of Accumulated Contributions.

Termination of Employment Benefit: A participant who terminates his employment after completing ten years of Credited Service for reason other than death, disability or retirement shall be entitled to a vested deferred monthly benefit commencing at his Normal Retirement Date equal to his Accrued Benefit. Any participant may withdraw his Accumulated Contributions; a vested participant who withdraws his Accumulated Contributions forfeits his rights to his vested Accrued Benefit or Death Benefit.

If a participant terminates after completing 10 years but prior to being eligible for retirement:

- With less than 20 years of Credited Service, his annuity can begin unreduced at age 55 or reduced (3% per year) between ages 50 and 55, or
- With 20 or more years of Credited Service, his annuity can begin unreduced at age 50.

City of Panama City Beach Firefighters' Pension Plan

Disability Benefit: A Participant who becomes totally and permanently disabled shall be eligible to receive a Disability Benefit in the form of an immediate monthly annuity for life with ten years certain as follows:

Job-Related Disability: Without regard to years of Credited Service, a benefit equal to the greater of his Accrued Benefit or 42% of Average Final Compensation as of the date of disability.

Non-Job-Related Disability: With ten or more years of Credited Service, a benefit equal to his Accrued Benefit as of the date of disability.

The Disability Benefit together with worker's compensation benefits may not exceed 100% of pay, as provided in the Plan. Optional Forms of Benefit may be elected.

Actuarial Equivalent: A benefit or amount of equal value, based upon the 1983 Group Annuity Mortality Table for Males and an interest rate of 8% per annum. In practice, in accordance with the prior document, the Table for Males is used for all Firefighters, regardless of sex, and the same table with ages set back 6 years is used for all beneficiaries and survivor annuitants, regardless of sex.

Cost-of-Living Adjustment: All retirees, including disabled retirees, who retired on or after June 8, 2000, (including Firefighters who terminate with a deferred benefit after such date, once they retire) and their survivor annuitants shall receive on the first January 1 following one full year of retirement, and on each January 1 thereafter, a 1% cost-of-living adjustment on their regular retirement benefit; the \$350 Per Month Supplemental Benefit does not receive a COLA.

Vesting: A participant is considered 50% vested, once they complete 5 years of service. Their vesting percentage increases by 10% each additional full year of service completed, until they reach 100% vested upon completion of 10 years of service.

Maximum Benefits: IRC Section 415 limits apply as modified for governmental plans and for police and fire plans.

Deferred Retirement Option Program (DROP):

- a. **Eligibility:** Normal Retirement.
- b. **Benefit Amount:** The participant's Accrued Benefit calculated as of the beginning of the DROP period, accumulated quarterly with interest at a rate equal to either the Pension Plan's net investment performance during the quarter or a fixed guaranteed rate of 5% annually, plus cost-of-living adjustments, if any, during the DROP period. The participant elects which interest basis he wants upon his entry into the DROP, and may change such election only once during the DROP period.
- c. **Form of Benefit:** When the DROP period ends (maximum 5 years), the employee must terminate employment. At that time, the accumulated DROP benefits will be distributed in the form of a lump sum, a rollover, or a nonforfeitable fixed annuity to the participant, or if deceased, such participant's designated beneficiary. In addition, the monthly annuity, including any COLA adjustments, will continue to the participant as otherwise provided in the Plan.
- d. **Other Provisions:** A participant in DROP is no longer eligible for Death or Disability Benefits. Employee Contributions are no longer collected, and Credited Service and Average Final Compensation are frozen as of the date of entry into DROP.

\$350 Per Month Supplemental Benefit: Firefighters who retire from active service only receive a supplemental monthly benefit of \$350 payable for life only, without any COLA. This benefit is not provided for firefighters who terminate prior to being eligible for early, normal or disability retirement, nor is it provided for beneficiaries of deceased firefighters, nor their joint annuitants. However, when he retires a firefighter may elect to have the \$350 benefit paid in one of the reduced, Actuarially Equivalent Optional Forms of Benefit; this includes having it paid as a reduced, Actuarially Equivalent, increasing annuity under the 3% increasing annuity option.

City of Panama City Beach Firefighters' Pension Plan

Actuarial Basis

October 1, 2022

ACTUARIAL COST METHOD

Entry Age Normal with Amortization of the unfunded actuarial accrued liability plus normal cost and expenses. The initial unfunded accrued liability is amortized as a percentage of payroll over 20 years. Future gains and losses will be amortized over 10 years.

ACTUARIAL ASSUMPTIONS

Investment Yield: The investment rate of earnings is assumed to be 7.00% per annum.

Interest on Employee Contributions: No interest is credited beyond June 8, 2000.

Mortality: PUB 2010, adjusted for the safety classification, set forward one year, projected using scale MP 2018 (Florida Retirement System Special Risk mortality).

Disability: Preretirement disability is assumed to occur in accordance with a standard scale of disability rates (1955 UAW, male and female). Sample rates are shown below:

Age	Probability of Disablement	
	Male	Female
20	0.03%	0.04%
30	0.04%	0.06%
40	0.07%	0.10%
50	0.18%	0.26%
60	0.90%	1.21%

Twenty-five percent of disabilities are assumed to be non-job-related.

Withdrawal: Preretirement withdrawals are assumed to occur in accordance with a standard scale of turnover rates (Frees 2003). Sample rates are shown below:

Age	Years of Service			
	< 2	2-4	5-9	>10
20	18.0%	14.2%	15.0%	18.8%
30	18.6%	13.6%	8.4%	4.8%
40	15.9%	10.4%	6.0%	4.2%
50	15.6%	8.9%	5.3%	3.5%

Salary Scale: Future salaries are assumed to increase at the rate of 6% per year.

City of Panama City Beach Firefighters' Pension Plan

Actuarial Value of Assets: Assets are valued using a 5-year smoothed market value without phase-in.

Retirement Rates: Active employees are expected to retire at a rate of 60% at first eligibility. They are then assumed to retire at a rate of 50% for each year thereafter. 100% of eligible participants are assumed to retire at age 60.

Timing of Contribution: The contribution is assumed to be made quarterly throughout the plan year.

Employees Covered: All participants as of the actuarial valuation date.

Expenses: Expenses for the current year are assumed to equal actual expenses for the prior year. If actual expenses for the current year differ from this estimate, a make-up contribution or credit is included.

Maximum Compensation: Compensation is limited to \$305,000 projected to increase at the rate of 4% per annum.

Maximum Benefits: The \$245,000 maximum for years ending in 2022 and other applicable Benefit Limitations under Section 415 are projected to increase at the rate of 4% per annum.

Completeness of Assumptions: All benefits and expenses to be provided by the Plan are recognized in the valuation. All known events are taken into account; no current trends are assumed to discontinue in the future.

All assumptions, with the exception of the investment return and mortality, were selected in conjunction with guidance provided by Aon. The demographic assumptions were selected as a result of an experience study, and are reviewed annually for reasonableness.

The investment return was selected by the Pension Board in conjunction with the investment consultant.

The mortality used is based on the mortality assumption used by the Florida Retirement System, as mandated by Florida Statute.

COMPARABILITY WITH PRIOR VALUATION

Significant Events During the Year: None.

Significant Changes in the Summary of Major Plan Provisions: None

Significant Changes in the Actuarial Cost Method or Actuarial Assumptions: None

Other Information Needed to Fully and Fairly Disclose the Actuarial Position of the Plan: None.

City of Panama City Beach Firefighters' Pension Plan

Actuarial Cost Method "Entry Age Normal "

October 1, 2022

An actuarial valuation is a series of mathematical calculations which project future benefits under a pension plan and future contributions to fund those benefits. The true cost of a pension plan cannot be determined until the last benefit is paid, because the true cost is the actual benefits ultimately paid, plus the expense of maintaining the plan, less the actual income earned on invested funds. Since funding cannot wait until the last benefit is paid, however, actuarial assumptions are used to project ultimate benefit levels and the reserves needed to provide them. An actuarial cost method is then used to establish a reasonable pattern of contributions to accumulate those reserves. The assumptions and cost method themselves, therefore, only impact on the incidence of funding, not the true cost. Each new valuation automatically corrects for any differences between the assumptions and actual experience, and the correction is spread over the current and future years of funding.

The Entry Age Normal cost method spreads the funding of the annual accrual of pension benefits over the future service of all active participants and the balance is funded in a separate amortization schedule.

The initial unfunded accrued liability (UAL) is determined and fixed in the first year the cost method is adopted. The UAL, is amortized over a closed 20-year period over a level percentage of payroll. Future gains and losses will be amortized over 10 years.

The state minimum required contribution in a particular year is equal to the Normal Cost, plus an amount which will amortize the Unfunded Accrued Liability over the applicable number of years, plus expected and "make-up" expenses, less the Past Excess Contributions and expected employee contributions.

The calculation of the contribution has been made in a manner that assumes quarterly payment during the Plan Year. In order to meet the state minimum funding requirements, the state minimum required contribution must be made at least quarterly during the Plan Year.

City of Panama City Beach Firefighters' Pension Plan

Disclosure Notes to the Financial Statements for Year Ended September 30, 2022

Summary of Significant Accounting Policies

Preserving the Firefighters' Retirement Fund is a major objective of the City of Panama City Beach. The City funds a defined benefit pension plan for its employees. They are treated as fiduciary funds in the financial sections. It is the goal to invest all funds in a manner that provides the highest investment return using authorized instruments while meeting the City's acceptable risk level. The primary objectives, in priority order, in investment activities shall be safety, liquidity, and yield.

Method used to value investments. Investments are reported at fair value. All deposits are in various financial institutions and are carried at cost. Securities traded on a national or international exchange are valued at the last reported sales price at current exchange rates.

Plan Description

Plan Administration

The Board of Trustees oversees the management of the Firefighters' Pension Plan for the City of Panama City Beach. The board has established procedures to ensure that idle funds are invested as authorized by Florida statute, to earn the maximum interest.

Benefits Provided

See pages 36-38 of the Actuarial Report.

Contributions

The City's annual contribution to the pension trust is determined through the budgetary process and with reference to actuarial determined contributions. As of September 30, 2022, the most recent actuarial study shows a deficit of \$6.2 million on a GASB 67/68 funding basis. The Board establishes rates based on an actuarially determined rate recommended by an independent actuary. The actuarially determined rate is the estimated amount necessary to finance the costs of benefits earned by plan members during the year, with an additional amount to finance any unfunded accrued liability. The contribution is designed to accumulate sufficient assets to pay benefits when due.

Investments

Asset Class	Target Allocation Total
Large Cap Equity	30%
Small Cap Equity	20%
International Equity	15%
Fixed Income	25%
Real Estate	5%
Cash	5%
Total	100%

No changes have been made to the pension plan investment policy over the past year.

City of Panama City Beach Firefighters' Pension Plan

Concentrations

The long-term expected rate of return on pension plan investments was confirmed appropriate using Aon's e-tool model assuming general inflation of 2.5%, which is a building-block method in which best-estimate ranges of expected future real rates of return (expected returns, net of pension plan investment expense and inflation) are developed for each major asset class. These ranges are combined to produce the long-term expected rate of return by weighting the expected future real rates of return by the target asset allocation percentage and by adding expected inflation. Best estimates of arithmetic real rates of return for each major asset class included in the pension plan's target asset allocation as of October 1, 2022 (see the discussion of the pension plan's investment policy) are summarized in the following table:

Asset Class	Long-Term Expected Nominal Return	Long-Term Expected Real Rate of Return
Equity		
Large Cap U.S. Equity	6.40%	3.90%
Small Cap U.S. Equity	6.90%	4.40%
International (Non-U.S.) Equity (Developed)	7.50%	5.00%
Emerging Markets Equity	7.80%	5.30%
Fixed Income		
Long Duration Bonds – Gov't / Credit	2.50%	0.00%
Alternative Investments		
Real Estate (Broad Market)	5.60%	3.10%

Rate of Return

For the year ended September 30, 2022, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was -18.1 percent. The money-weighted rate of return expresses investment performance, net of investment expense, adjusted for the changing amounts actually invested.

Receivables

The pension plan does not have receivables from long-term contracts with the City for contributions.

Allocated Insurance Contracts

The pension plan has not allocated insurance contracts that are excluded from pension plan assets.

Reserves

The pension plan has no reserves that are required to be disclosed under paragraph 30e of Statement 67.

Deferred Retirement Option Program (DROP)

The City offers a DROP to all employees who meet retirement eligibility. A description of the DROP can be found on page 38 of the actuarial valuation report.

City of Panama City Beach Firefighters' Pension Plan

Net Pension Liability of the City

The components of the net pension liability under GASB 67 of the City at September 30, 2022, were as follows:

Total Pension Liability	\$24,029,646
Plan Fiduciary Net Position	<u>(\$17,801,272)</u>
City's Net Pension Liability	\$6,228,374
Plan Fiduciary Net Position as a Percentage of the Total Pension Liability	74.08%

Actuarial Assumptions

See pages 39-41 of the Actuarial Report.

Discount Rate

The discount rate used to measure the total pension liability was 7.00 percent. The projection of cash flows used to determine the discount rate assumed that plan member contributions will be made at the current contribution rate and that Board of Trustees contributions will be made at rates equal to the difference between actuarially determined contribution rates and the member rate. Based on those assumptions, the pension plan's fiduciary net position was projected to be available to make all projected future benefit payments of current plan members. Therefore, the long-term expected rate of return on pension plan investments was applied to all periods of projected benefit payments to determine the total pension liability.