

Actuarial Valuation Report

City of Panama City Beach

General Employees' Pension Plan

Funding Results for the Year Ending September 30, 2024





Ms. Holly J. White Assistant City Manager City of Panama City Beach 17007 Panama City Beach Parkway Panama City Beach, FL 32413

Re: Panama City Beach General Municipal Employees' Pension Plan

Dear Ms. White:

In accordance with your request, we have performed an actuarial valuation for the captioned pension plan as of October 1, 2023. The purposes of this report are to provide the contribution requirements for the Plan Year beginning October 1, 2023, and ending September 30, 2024, including measurements of the funded status of the plan. Disclosures for financial accounting were previously provided in a separate report dated February 15, 2024 and are not included in this report for comparison purposes.

This report is intended for the sole use of the City of Panama City Beach and the Pension Board, and is intended only to supply information for the City and Board to comply with the stated purposes of the report and may not be appropriate for other purposes. Reliance on information contained in this report by anyone for other than the intended purposes, puts the relying entity at risk of being misled because of confusion or failure to understand applicable assumptions, methodologies, or limitations of the report's conclusions. Accordingly, no person or entity, including the City of Panama City Beach and the Pension Board, should base any representations or warranties in any agreement on any statements or conclusions contained in this report, without the written consent of Aon.

This report includes a Summary of Major Plan Provisions and a description of the Actuarial Basis used in the valuation. We relied on employee and financial data provided by the City. The Actuarial Cost Method used is considered acceptable under the Rules of the Department of Administration, Division of Retirement, Chapter 60T-1, Local Retirement Systems' Actuarial Reports.

A valuation model was used to develop the liabilities for the October 1, 2023 valuation. The valuation model relies on ProVal software, which was developed by Winklevoss Technologies, LLC. Experts within Aon selected this software and determined it is appropriate for performing valuations. We coded and reviewed the software for the provisions, assumptions, methods, and data of the Panama City Beach General Municipal Employees' Pension Plan. The undersigned relied on experts at Aon for the development of the capital market assumptions models underlying the discount rate and the expected rate of return.

STATEMENT BY ENROLLED ACTUARY

This actuarial valuation and/or cost determination was prepared and completed by the undersigned or under our direct supervision, and we acknowledge responsibility for the results. To the best of our knowledge, the results are complete and accurate, and in our opinion, the techniques and assumptions used are reasonable and meet the requirements and intent of Part VII, Chapter 112, Florida Statutes. There is no benefit or expense to be provided by the plan and/or paid from the plan's assets for which liabilities or current costs have not been established or otherwise provided for in the valuation. All known events or trends which may require a material increase in plan costs or required contribution rates have been taken into account in the valuation.

Respectfully submitted,

Stephen Jourld

Stephen Lambert-Oswald, F.S.A., E.A., M.A.A.A. Enrollment No. 23-07225

Mitzi M. Silversten

Mitzi Silverstein, F.S.A., E.A., M.A.A.A.

August 2024

Discussion of Results

October 1, 2023

The results of the actuarial valuation of the Panama City Beach General Municipal Employees' Pension Plan as of October 1, 2023, are contained in this report. The actuarial valuation is based upon census data and trust fund financial statements provided to us by the City. There have been no significant plan changes since the Actuarial Valuation as of October 1, 2022.

The major results of the actuarial valuation are discussed below.

Minimum Required Contribution

The State minimum required contribution to be deposited by the City is developed on pages 3 and 4. The minimum required contribution includes recognition of excess contributions made in prior years.

	Plan Year Ended		
	09/30/23	09/30/24	
State Minimum Required Contribution	\$ 1,324,208	\$ 1,718,637	
Percent of Participants' Compensation	11.99%	13.64%	

Under a new state interpretation, the actual required contribution is not the dollar amount shown, which is based on estimated Participants' Compensation Below Normal Retirement Age. Rather it is to be based on the percentage shown here and actual Participants' Compensation Below Normal Retirement Age for the Plan Year.

Actuarial Experience

The approximate time-weighted rate of return on the Actuarial Value of Assets was 3.62% for the plan year ended September 30, 2023. For the same period, the annual money-weighted rate of return on pension plan investments, net of pension plan investment expense, was 10.2%. Investment experience compounded over the last 5 years has been approximately 7.0% per year. According to the Public Plans Data, the average expected rate of return in 2023 was 6.9% and the Florida Retirement System uses a rate of return of 6.7%. Salary increase experience was observed to be 13.1%, higher than the assumed salary increase of 4.5%. Salary experience compounded over the last 5 years has been approximately 8.1% per year.

Funded Status

One of the best measures of the Funded Status of a defined benefit plan is considered to be the level of funding of the Accumulated Plan Benefits and Vested Benefits. Accumulated Plan Benefits are those future benefit payments that are attributable to employees' service rendered prior to the valuation date based on employees' actual pay histories (or estimates thereof). This measurement of benefits does not take into account the effect of potential future salary increases. Vested Benefits are those benefits which become nonforfeitable after 10 years of Credited Service or which are attributable to employee contributions.

Based on this measurement of Funded Status, using the Actuarial Value of Assets and the discount rate of 7.0%, the plan appears adequately funded as of October 1, 2023. Funded status is highly dependent on the market value of assets and the discount rate used to measure the liabilities. The higher the discount rate, the lower the liabilities. Use of an above average discount rate or an above-market asset value will result in a higher funded status, but it is not an indication of the security of the pension benefits or the adequacy of funding.

	10/01/22	10/01/23
NET ASSETS AVAILABLE FOR BENEFITS*	\$ 46,459,168	\$ 47,981,733
Discount Rate	7.00%	7.00%
ACTUARIAL PRESENT VALUE OF ACCUMULATED PLAN BENEFITS		
TOTAL VESTED BENEFITS	\$ 41,177,003	\$ 43,601,049
Percent Funded	113%	110%
TOTAL ACTUARIAL PRESENT VALUE OF ACCUMULATED PLAN BENEFITS	\$ 42,039,081	\$ 44,305,766
Percent Funded	111%	108%

Another, more traditional measure of the Funded Status uses the Entry Age Normal Accrued Liability. This accrued liability equals the Present Value of Benefits less the Present Value of Future Entry Age Normal Costs. (See the description of the entry age normal method on the "Actuarial Cost Method" pages herein.) This accrued liability is independent of the actual plan assets and therefore may be a more reasonable "mile post" of how funded the Plan should be. It recognizes future compensation increases and is a measure of where the level of assets should be to date if all participants are proportionately funded over their individual careers as a level percentage of each participant's compensation. The figures below show the funded status disclosed under GASB 67 for the fiscal years ending September 30 of 2022 and 2023, respectively:

	10/01/22	10/01/23
MARKET VALUE OF ASSETS	\$ 41,133,108	\$ 45,015,486
ENTRY AGE NORMAL ACCRUED LIABILITY	\$ 49,897,583	\$ 51,632,377
Funded Ratio	82.44%	87.18%

* Actuarial Value of Assets

City of Panama City Beach General Municipal Employees' Pension Plan Actuarial Report October 1, 2023

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Development of Normal Cost for State Minimum Required Contribution

	<u>10/1/2022</u>	<u>10/1/2023</u>
1. Number of Participants		
Active Terminated with Vested Benefits Retirees and Beneficiaries Total	193 12 <u>103</u> 308	223 12 <u>106</u> 341
2. Participant's Compensation		
 Below Normal Retirement Age Beyond Normal Retirement Age 	\$ 10,570,147 741,501	\$ 12,059,688 1,154,488
c. Total	\$ 11,311,648	\$ 13,214,177
3. Present Value of Benefits		
Active Terminated with Vested Benefits Retirees Total	\$ 32,290,426 2,058,556 <u>26,643,034</u> \$ 60,992,016	\$ 37,667,586 1,932,558 <u>27,530,607</u> \$ 67,130,751
4. Entry Age Normal Accrued Liability	\$ 48,210,020	\$ 51,259,290
5. Actuarial Value of Assets	\$ 46,459,168	\$ 47,981,733
6. Unfunded Actuarial Accrued Liability	\$ 1,750,852	\$ 3,277,557
7. Past Excess Contributions	\$ 104,128	\$ 312,646
8. Normal Cost		
Retirement Death Disability Withdrawal Total	<pre>\$ 1,529,065 25,327 86,200 379,944 \$ 2,020,536</pre>	<pre>\$ 1,924,077 31,995 111,144 456,703 \$ 2,523,919</pre>

State Minimum Required Contribution

October 1, 2023

	Plan Year Ended			
	<u>9/30/2023</u>	<u>9/30/2024</u>		
1. Normal Cost	\$ 2,020,536	\$ 2,523,919		
2. Employee Contributions	\$ (960,985)	\$ (1,096,407)		
3. Amortization of Actuarial Accrued Liability	\$ 133,724	\$ 320,301		
4. Interest Adjustment on (1), (2), and (3) for Quarterly Payment	\$ 41,058	\$ 60,139		
5. Expenses				
Current Year Estimate Equal to Prior Year's Actual	\$ 151,336	\$ 192,712		
Make-up for Shortfall in Prior Year's Estimate	46,250	41,376		
Total	\$ 197,586	\$ 234,088		
 Past Excess Contributions plus Interest Adjusted for Quarterly Payment 	\$ 107,711	\$ 323,403		
7. Minimum Required Contribution by City for Fiscal Year = $(1) + (2) + (3) + (4) + (5) - (6)$	\$ 1,324,208	\$ 1,718,637		
8. Percent of Participants' Compensation Below Normal Retirement Age*	11.99%	13.64%		

* The actual required contribution is based on this percentage of actual, not estimated, Participants' Compensation Below Normal Retirement Age.

Unfunded Frozen Initial and Supplemental Liabilities

October 1, 2023

	J	Initial Amount to be Amortized	Beginning Amortization Period	Original Amortization Period (Years)	Years Remaining	An	(BOY) Annual nortization Amount	Unamortized Balance as of 10/1/2023
Redetermined Liability (Fresh Start)*	\$	1,604,807	10/1/2020	20	17	\$	122,932	1,567,765
10/01/2021 Unfunded Actuarial Accrued Liability		(515,866)	10/1/2021	10	8	\$	(64,576)	- (453,842)
10/01/2022 Unfunded Actuarial Accrued Liability		653,146	10/1/2022	10	9	\$	79,380	616,403
10/01/2023 Unfunded Actuarial Accrued Liability		1,547,231	10/1/2023	10	10	\$	182,565	1,547,231

320,301

1. Unamortized Balance as of 10/1/2023	\$ 3,277,557
2. Past Excess Contributions	 312,646

\$

3. Remaining Unfunded Liabilities = (1) - (2) \$ 2,964,911

* The amortization assumes a 7.00% discount rate and an increasing annuity with a 3.00% payroll growth assumption.

Schedule Illustrating the Amortization of Unfunded Liabilities Existing This Date

October 1, 2023

October 1	Liability
2023	3,277,557
2024	3,164,262
2025	3,032,756
2026	2,881,454
2031	1,763,691
2036	682,610
2039	197,244
2040	-

The first figure is the Unfunded Liability as of the current valuation date. For each year thereafter, the preceding year's Unfunded Liability is reduced by the annual amortization amount shown on the prior page and increased with interest at 7.00% per annum.

Thus the remaining amortization period as of the October 1, 2023, valuation is 2038 less 2023, or 16 years.

Past Excess Contributions (State Requirements)

	Plan Year Ended		
	<u>9/30/2022</u>	<u>9/30/2023</u>	
Charges:			
Required City Contribution, per State*	1,233,526	1,403,841	
Interest	42,433	48,303	
Total Charges	\$ 1,275,696	\$ 1,452,144	
Credits:			
City Contributions	1,334,190	1,706,087	
Interest	45,907	58,703	
Total Credits	\$ 1,380,097	\$ 1,764,790	
Balance:			
Excess Contribution Carried Forward	\$ 104,128	\$ 312,646	
Deficiency Carried Forward	\$ -	\$ -	

Market Value of Assets

Assets:	<u>10/1/2022</u>	<u>10/1/2023</u>
Cash Certificates of Deposit Government and Corporate Bond Real Estate and Equity Funds Due from City Funds Accrued Interest Miscellaneous Receivable	\$ 1,315,182.76 - 2,390,311.33 37,577,019.98 - - (83,013.69)	\$ 477,728.00 - 10,464,891.00 33,518,729.86 - - 626,115.43
Total Assets	\$ 41,199,500.38	\$ 45,087,464.29
Liabilities and Fund Balance:		
Liabilities: Accounts Payable Refunds or Benefits Payable Due Other Funds	\$ (57,398.34) (8,993.30) -	\$ (71,978.73) - -
Total Liabilities	\$ (66,391.64)	\$ (71,978.73)
Pension Fund Balance:	\$ 41,133,108.74	\$ 45,015,485.56

Reconciliation of Assets (Market Value)

October 1, 2023

Plan Year Ended

Revenues:	<u>9/30/2022</u>	<u>9/30/2023</u>
City Contributions Employee Contributions Repayment of Contributions Interest & Dividends Unrealized/Realized Gains (Losses) Commissions	\$ 1,334,190.31 892,818.18 169,131.00 842,109.99 (10,167,783.56) -	 \$1,706,087.13 \$1,018,633.31 - 961,939.04 3,205,823.94 -
Total Revenues	\$ (6,929,534.08)	\$ 6,892,483.42
Expenses:		
Pension Payments Contribution Refunds DROP Payments Investment Expenses Other Expenses	\$ 2,124,731.47 139,288.57 421,026.85 102,274.84 49,061.16	\$ 2,167,000.69 296,033.08 354,360.36 147,788.05 44,924.42
Total Expenses	\$ 2,836,382.89	\$ 3,010,106.60
Net Income:	\$ (9,765,916.97)	\$ 3,882,376.82
Fund Balance, Beginning of Year:	\$ 50,899,025.71	\$ 41,133,108.74
Fund Balance, End of Year:	\$ 41,133,108.74	\$ 45,015,485.56

Investment Gain/(Loss)

October 1, 2023

1. Date of Actuarial Value of Assets:	10/1/2023	10/1/2022	10/1/2021	10/1/2020	
2. Market Value as of Prior Year (including receivable contributions)	\$ 41,133,109	\$ 50,899,026	\$ 43,016,573	\$ 39,491,786	
3. Receivable Contribution included above	\$ -	\$ -	\$ -	\$ -	
4. Market Value Excluding Receivable (2) - (3)	\$ 41,133,109	\$ 50,899,026	\$ 43,016,573	\$ 39,491,786	
5. Employer & Employee Contributions (made for the year, i.e., excluding the receivable contribution, item (3), but including contributions made after the end of the year with no expected return thereon)	\$ 2,724,720	\$ 2,227,008	\$ 1,905,542	\$ 1,376,552	
6. Benefit Distributions	\$ 2,817,394	\$ 2,685,047	\$ 2,948,682	\$ 1,843,785	
7. Administrative Expenses	\$ 192,712	\$ 151,336	\$ 105,086	\$ 106,296	
8. Expected Return %	7.00%	7.00%	7.00%	7.80%	
a. Item (4) for 1 year b. Item (3) for partial & (5) for 1/2 year c. Item (6) for 1/2 year d. Item (7) for 1/2 year	\$ 2,879,318 95,365 (98,609) (6,745)	\$ 3,562,932 77,945 (93,977) (5,297)	\$ 3,011,160 66,694 (103,204) (3,678)	\$ 3,080,359 53,686 (71,908) (4,146)	
	\$ 2,869,329	\$ 3,541,603	\$ 2,970,972	\$ 3,057,991	
 9. Expected Market Value (2)+(5)-(6)-(7)+(8) 	\$ 43,717,052	\$ 53,831,254	\$ 44,839,319	\$ 41,976,248	
10. Actual Market Value this Year (including receivable contributions)	\$ 45,015,486	\$ 41,133,109	\$ 50,899,026	\$ 43,016,573	
11. Investment Gain/(Loss) from Experience	\$ 1,298,434	(12,698,146)		1,040,325	

\$3,596,991

Actuarial Value of Assets

5 -YEAR SMOOTHED MARKET VALUE WITHOUT PHASE-IN 1					
1. Market V	1. Market Value of Assets				45,015,486
2. Investm	ent Gains/(Los	ses) for	Four Prior Years		
a. b. c. d.	Oct-22 Oct-21 Oct-20 Oct-19			\$	1,298,434 (12,698,146) 6,059,707 1,040,325
3. Unrecog	nized Investm	ent Gair	ns/(Losses)		
a. b. c. d.	Oct-22 Oct-21 Oct-20 Oct-19	80% 60% 40% 20%	of (2)(a) of (2)(b) of (2)(c) of (2)(d)	\$	1,038,747 (7,618,887) 2,423,883 208,065
e. T	otal: (a)+(b)+(c)+(d)		\$	(3,948,192)
4. Prelimin	ary Actuarial V	alue of	Assets = (1) - (3)(e)	\$	48,963,678
5. Adjustm	ent to be withi	n 20% o	f market value	\$	-
6. Actuaria	I Value of Asse	ets = (4)	+ (5)	\$	48,963,678

Allocation of Actuarial Value of Assets to the Reserve for Other Retirement Benefits (i.e., Excluding DROP)

	Actuarial Value Allocated in Proportion to Market Value	Market Value
Reserve for DROP Reserve for Other Retirement Benefits	\$ 981,945 47,981,733	\$ 902,765 44,112,721
Total Fund Balances	\$ 48,963,678	\$ 45,015,486

Funded Status – Accrued Benefits (ASC 960)

October 1, 2023

Generally the best measures of the Funded Status of a defined benefit plan are considered to be the levels of funding of the Actuarial Present Values of Accumulated Plan Benefits and Vested Benefits. Accumulated Plan Benefits are those future benefit payments that are attributable under the plan's provisions to employees' service rendered prior to the valuation date. Accumulated Plan Benefits are based on employees' actual pay histories, or estimates thereof; possible future salary increases or changes in Social Security levels are not recognized. Vested Benefits are those benefits which are nonforfeitable under the plan's vesting provisions.

The Actuarial Present Value of Accumulated Plan Benefits is the amount resulting from the application of actuarial assumptions to the Accumulated Plan Benefits to reflect the time value of money and the probabilities of death, disability, withdrawal and retirement. Underlying these assumptions (described on the Actuarial Basis page) is an assumption of an ongoing plan. Since most Accumulated Plan Benefits are generally synonymous with "Accrued Benefits" as defined in the plan, the Actuarial Present Value of Accumulated Plan Benefits has also been called the Present Value of Accrued Benefits.

	<u>10/1/2022</u>	<u>10/1/2023</u>
NET ASSETS AVAILABLE FOR BENEFITS*	\$ 46,459,168	\$ 47,981,733
ACTUARIAL PRESENT VALUE OF ACCUMULATED PLAN BENEFITS		
Discount Rate	7.00%	7.00%
Vested Benefits		
Participants Currently Receiving Payments	\$ 26,643,034	\$ 27,530,607
All Other Participants	 14,533,969	 16,070,442
TOTAL VESTED BENEFITS	\$ 41,177,003	\$ 43,601,049
Percent Funded	113%	110%
NONVESTED BENEFITS	862,078	704,717
TOTAL ACTUARIAL PRESENT VALUE		
OF ACCUMULATED PLAN BENEFITS	\$ 42,039,081	\$ 44,305,766
Percent Funded	111%	108%

* Actuarial Value of Assets

Funded Status – Accrued Benefits (ASC 960) (Continued)

	<u>10/1/2022</u>	<u>10/1/2023</u>
ACTUARIAL PRESENT VALUE OF ACCUMULATED PLAN BENEFITS AS OF PRIOR VALUATION DATE	\$ 40,183,654	\$ 42,039,081
Increase (Decrease) During the Year Attributable to:		
Increase for Interest Due to the Decrease in the Discount Period Benefits Paid Benefits Accumulated, Turnover, Other Experience Change in Actuarial Assumptions Plan Amendment Net Increase (Decrease)	\$ 2,733,615 (2,264,020) 1,385,832 - - - \$ 1,855,427	\$ 2,856,529 (2,463,034) 1,873,190 - - \$ 2,266,685
ACTUARIAL PRESENT VALUE OF ACCUMULATED PLAN BENEFITS AS OF CURRENT VALUATION DATE	\$ 42,039,081	\$ 44,305,766

State Required Exhibit

		<u>10/1/2022</u>		<u>10/1/2023</u>
A. <u>Member Data</u>				
1. Active Members		193		223
Retired Members and beneficiaries receiving				
benefits (including DROP)		101		104
Disabled Members receiving benefits		2		2
4. Terminated vested Members		12		12
5. Prior year active compensation	\$	8,980,432	\$	10,784,102
Annual benefits payable to retirees				
and beneficiaries (including DROP)	\$	2,369,476	\$	2,481,288
Annual benefits payable to disabled retirees	\$	19,637	\$	19,637
8. Annual benefits payable to terminated				
vested Members	\$	286,608	\$	273,689
D. Assats				
B. <u>Assets</u> 1. Actuarial value	\$	16 150 169	¢	17 001 722
2. Market value	φ	46,459,168	\$	47,981,733
		40,203,578		44,112,721
C. <u>Liabilities</u>				
1. Actuarial present value of future expected benefit				
payments for active members				
a. Retirement benefits	\$	27,207,681	\$	31,753,398
b. Termination benefits		3,990,920		4,596,805
c. Death benefits		288,204		341,381
d. Disability benefits		803,621		976,002
e. Total	\$	32,290,426	\$	37,667,586
2. Actuarial present value of future expected benefit				
payments for terminated vested members	\$	2,058,556	\$	1,932,558
3. Actuarial present value of future expected benefit				
payments for members currently receiving benefits				
a. Service retired, beneficiaries and DROP	\$	26,475,223	\$	27,367,083
b. Disability retired		167,811		163,524
c. Total	\$	26,643,034	\$	27,530,607
4. Total actuarial present value of future expected				
benefit payments	\$	60,992,016	\$	67,130,751
5. Entry age normal accrued liability	\$	49,897,583	\$	51,259,290
6. Unfunded entry age normal accrued liability	\$	9,694,005	\$	7,146,569

State Required Exhibit (Continued)

		<u>10/1/2022</u>	<u>10/1/2023</u>
 D. <u>Statement of Accumulated Plan Benefits</u> 1. Actuarial present value of accumulated vested benefits 			
a. Members currently receiving benefits (including DROP)	\$	26,643,034	\$ 27,530,607
b. Other Members		14,533,969	16,070,442
c. Total	\$	41,177,003	\$ 43,601,049
 Actuarial present value of accumulated non- vested plan benefits 		862,078	704,717
 Total actuarial present value of accumulated plan benefits 	\$	42,039,081	\$ 44,305,766
 E. <u>Statement of Change in Accumulated Plan Benefits</u> 1. Actuarial present value of accumulated plan benefits as of Prior Valuation Date 2. Increase (decrease) during year attributable to: 	\$	40,183,654	\$ 42,039,081
a. Plan amendment		0	0
b. Change in actuarial assumptions		0	0
c. Benefits paid		(2,264,020)	(2,463,034)
d. Other, including benefits accumulated and increase for interest due to decrease in the discount period	;	4,119,447	4,729,719
e. Net increase	\$	1,855,427	\$ 2,266,685
 Actuarial present value of accumulated plan benefits as of Current Valuation Date 	\$	42,039,081	\$ 44,305,766

State Required Exhibit (Continued)

October 1, 2023

	Valuation Date ibution Year		<u>10/1/2021</u> 2021-22		<u>10/1/2022</u> 2022-23
F. <u>Past Con</u>	tributions				
1. Total a. Cit	contribution required v				
i. E	ercentage of Participants' Compensation	\$	1,324,208 11.99%	\$	1,718,637 13.64%
	ctual Compensation Under NRA Required, per new state interpretation = (ii.) x (iii.)	\$ \$	10,262,279 1,230,447	\$ \$	11,708,435 1,597,031
	ate (Estimated) mber*		- 618,279		- 1,018,634
	tal = (a.iv.) + (b.) + (c.) Il contributions made:	\$	1,848,726	\$	2,615,665
a. Cit b. Sta	-	\$	1,334,190 -	\$	1,706,087 -
c. Me			1,061,949		1,018,633
d. To	tal	\$	2,396,139	\$	2,724,720
G. <u>Net Actua</u>	arial Gain (Loss)		N/A		N/A
H. <u>Disclosur</u>	e of Following Items:		<u>10/1/2022</u>		<u>10/1/2023</u>
1. Actua age**	rial present value of future salaries - attained	\$	66,210,117	\$	80,933,641
contri	rial present value of future employee butions - attained age**	\$	4,905,626	\$	6,008,257
from	rial present value of future contributions other sources		N/A		N/A
contri	Int of active members' accumulated butions	\$	4,294,071	\$	4,783,989
benet	rial present value of future salaries and future its at entry age		Not provide	d by	system
	rial present value of future employee butions at entry age		Not provide	d by	system

* Determined by applying the required employee contribution rate (8.7%) to expected compensation for the year for participants under Normal Retirement Age (NRA)

** Participants under Normal Retirement Age (NRA) only

FS112.664 Requirements

Sensitivity

The following table illustrates the impact of interest rate sensitivity on the Net Pension Liability for fiscal year end September 30, 2022:

	2% Decrease	Current Rate	2% Increase
	(5.00%)	(7.00%)	(9.00%)
(1) Total Pension Liability	\$65,471,508	\$49,897,583	\$42,494,915
(2) Plan Fiduciary Net Position	\$41,133,108	\$41,133,108	\$41,133,108
(3) Net Pension Liability	\$24,338,400	\$8,764,475	\$1,361,807

The following table illustrates the impact of interest rate sensitivity on the Net Pension Liability for fiscal year end September 30, 2023:

	2% Decrease	Current Rate	2% Increase
	(5.00%)	(7.00%)	(9.00%)
(1) Total Pension Liability	\$64,910,791	\$51,259,290	\$41,798,020
(2) Plan Fiduciary Net Position	\$45,015,486	\$45,015,486	\$45,015,486
(3) Net Pension Liability	\$19,895,305	\$6,243,804	(\$3,217,466)

Adequacy of Assets

The following table illustrates the number of years and fractions for which the Market Value of Assets are adequate to sustain expected retirement benefits.

Assumptions	Years and Fractions
RP 2000 Mortality and 7.00% Interest	17.25
RP 2000 Mortality and 5.00% Interest	14.50

Participant Data Summary

October 1, 2023

Terminated							
	Active	DROP	Vested	Disabled	Retired	Beneficiaries	Total
October 1, 2022	193	9	12	2	87	5	308
New Entrants	55						55
Retirements	(1)	(4)	(1)		6		-
Disabilities							-
Terminations a) with refund b) without refund	(21) (2)		2				(21) -
DROP enrollments	(1)	1					-
Deaths a) with beneficiaries b) without beneficiaries	-		(1)		(1)	1	- (1)
Benefits Expired							-
Other	-	(1)	-		1		-
October 1, 2023	223	5	12	2	93	6	341
Average Age	44.1	59.2	44.9	84.1	66.9	69.0	

Active Participants as of 10/01/2022

	Males	Females	Total
Number of Participants	130	63	193
Average Age Nearest Birthday	42.0	47.0	43.7
Average Completed Years of Service	5.7	7.2	6.2
Average Compensation for Prior Year	\$45,529	\$48,597	\$46,531

Active Participants as of 10/01/2023

	Males	Females	Total
Number of Participants	149	74	223
Average Age Nearest Birthday	42.9	46.7	44.1
Average Completed Years of Service	5.4	6.5	5.8
Average Compensation for Prior Year	\$47,690	\$49,707	\$48,359

Age and Service Distribution

			Years o	of Service				
	0-4	5-9	10-14	15-19	20-24	25-29	30+	Total
Age								
Under 25	17	0	0	0	0	0	0	17
25-29	24	1	0	0	0	0	0	25
30-34	14	6	2	0	0	0	0	22
35-39	14	2	1	5	0	0	0	22
40-44	12	3	4	3	0	0	0	22
45-49	21	4	2	3	2	1	0	33
50-54	12	5	0	5	1	1	0	24
55-59	19	7	3	5	1	0	0	35
60-64	7	8	0	4	0	1	0	20
65 and over	0	2	0	1	0	0	0	3
Total	140	38	12	26	4	3	0	223

Comparison of Actual vs. Assumed Salary Increases and Investment Returns

October 1, 2023

Salary Increases

	Year Ended September 30,	Actual	Assumed
	1990	6.9%	6.0%
	1991	8.2%	6.0%
	1992	18.9%	6.0%
	1993	6.8%	6.0%
	1994	10.6%	6.0%
	1995	5.9%	6.0%
	1996	6.7%	6.0%
	1997	4.1%	6.0%
	1998	11.3%	6.0%
	1999	11.1%	6.0%
	2000	1.4%	6.0%
	2001	9.8%	6.0%
	2002	6.7%	6.0%
	2003	8.4%	6.0%
	2004	3.6%	6.0%
	2005	7.4%	6.0%
	2006	10.4%	6.0%
	2007	4.9%	6.0%
	2008	7.8%	6.0%
	2009	6.8%	6.0%
	2010	1.2%	6.0%
	2011	7.5%	6.0%
	2012	2.0%	6.0%
	2013	6.6%	6.0%
	2014	1.2%	6.0%
	2015	4.4%	6.0%
	2016	4.0%	6.0%
	2017	3.1%	6.0%
	2018	4.9%	4.5%
	2019	6.2%	4.5%
	2020	1.1%	4.5%
	2021	11.4%	4.5%
	2022	9.0%	4.5%
	2023	13.1%	4.5%
Last 5 Yea	rs, Compounded	8.1%	4.5%

Each figure is the rate of increase in weighted average compensation from the prior year, as reported for the actuarial valuations. The average includes only continuing active employees who have a full year of compensation in both the current and prior years, based on their reported dates of employment. Prior to September 30, 2001, employees with less than a full year of compensation in the prior year were also included by annualizing their compensation on a pro rata basis.

* Reflects change in the definition of Compensation for benefit purposes

Comparison of Actual vs. Assumed Salary Increases and Investment Returns (Continued)

October 1, 2023

Investment Return

Year Ended September 30,	Actual	Assumed
1991	3.17%	8.0%
1992	27.97%	8.0%
1993	11.48%	8.0%
1994	0.07%	8.0%
1995	16.79%	8.0%
1996	12.66%	8.0%
1997	23.14%	8.0%
1998	8.50%	8.0%
1999	11.90%	8.0%
2000	10.62%	8.0%
2001	(5.05%)	8.0%
2002	3.88%	8.0%
2003	4.05%	8.0%
2004	4.47%	8.0%
2005	5.36%	8.0%
2006	8.12%	8.0%
2007	10.69%	8.0%
2008	6.20%	8.0%
2009	3.98%	8.0%
2010	4.39%	8.0%
2011	3.23%	8.0%
2012	4.49%	8.0%
2013	9.76%	8.0%
2014	11.11%	8.0%
2015	8.36%	8.0%
2016	8.83%	8.0%
2017	9.39%	8.0%
2018	8.53%	7.9%
2019	7.05%	7.8%
2020	9.66%	7.8%
2021	10.42%	7.0%
2022	4.32%	7.0%
2023	3.62%	7.0%
	7 00/	
Last 5 Years, Compounded	7.0%	7.5%
Last 20 Years, Compounded	7.4%	7.8%
Last 30 Years, Compounded	7.7%	7.9%

The actual experience figures are the approximate time-weighted rates of return for the particular year. Through September 30, 2002, the return shown is from market value to market value; thereafter the return is from smoothed value to smoothed value. Income includes dividends, interest, and realized and unrealized gains (losses), based upon statements of Fund Balances provided by the City. The time-weighted rates reflect estimated transaction dates for income, employer and employee contributions, expenses, and disbursements.

Reconciliation of DROP Participants and Assets

Participants as of 10/1/2022	9
New DROP Members	1
New DROP's, Withdrew during PY	(4)
All Other Withdrawals	0
Corrections	(1)
Participants as of 10/1/2023	5

	Total
Assets as of 10/1/2022	\$929,531.06
Payments into DROP	275,787.64
Earnings	51,806.66
Distributions	(354,360.37)
Expenses	0.00
Adjustments	0.00
Assets as of 10/1/2023	\$902,765.00

Low-Default-Risk Obligation Measure ("LDROM")

A key purpose of this report is to communicate an Actuarially Determined Contribution and Funded Percentage for the Public Employees' Pension Plan. For both of these calculations, we use an Actuarial Accrued Liability that represents the present value of the portion of expected future benefit payments accrued under the plan's actuarial cost method, discounted back to the valuation date using an asset return expectation of 7.00%. The asset return expectation is based on the plan's diversified asset portfolio and longterm capital market return assumptions for the various asset classes represented in the portfolio. The objective of the portfolio is to maximize investment returns with a reasonable amount of risk.

For all funding valuations with measurement dates on or after February 15, 2023, and for which an actuarial report is issued on or after February 15, 2023, Actuarial Standard of Practice No. 4 (ASOP 4) now requires the calculation and disclosure of an additional measure of the plan's liability using a discount rate or discount rates derived from low-default-risk fixed income securities whose cash flows are reasonably consistent with the pattern of benefits expected to be paid in the future.

This additional liability measure is referred to as the Low-Default-Risk Obligation Measure (LDROM). The LDROM shown in this report is based upon the Bond Buyer GO-20 index as of the measurement date, 4.09%, although other discount rates may also be appropriate for this purpose.

The LDROM can be thought of as a measure of what the plan's funding liability would be if the plan were to use an ultra-low-risk investment policy. Since plan assets are not invested in an all-bond portfolio, the LDROM may not be appropriate for assessing funding status progress on an Actuarial Accrued Liability basis, necessary plan contributions, or the security of participant benefits.

All assumptions and methods other than the asset return assumption are the same for the calculation of Actuarial Accrued Liability and LDROM.

Fiscal Year Ending September 30, 2023

LDROM Interest Rate Actuarial Cost Method \$ 73,181,076 4.09% Entry Age Normal

Reasonable Actuarially Determined Contribution

The actuarially determined contribution (minimum annual required contribution) in this report is considered reasonable because it meets the criteria of Section 3.21 of Actuarial Standard of Practice No. 4, *Measuring Pension Obligations and Determining Pension Plan Costs or Contributions* (ASOP 4):

- All significant assumptions are reasonable
- Combined impact of assumptions are projected to have no significant bias
- The actuarial cost method allocates cost in a reasonable way over employees' careers
- Amortizations are projected to either fully amortize the unfunded liability or reduce the unfunded accrued liability by a reasonable amount within a reasonable period.
- The asset method and output smoothing method (if any) are consistent with actuarial standards.
- Contributions are projected to accumulate assets adequate to make benefit payments when due

Based on the plan sponsor's funding policy, the plan's unfunded liability would be expected to decrease over time, and the plan assets would be expected to be sufficient to pay plan benefits for all future years. The plan's unfunded liability is estimated to be fully amortized in 16 years.

Liability (Gain)/Loss

The following table illustrates the liability gain/loss.

	Fiscal Year Ending 9/30/2023	Fiscal Year Ending 9/30/2023
Pension Liability at Beginning of Measurement Period	\$46,194,239	\$ 48,210,020
Normal Cost	1,881,187	2,020,536
Interest on the Total Pension Liability	3,272,893	3,419,198
Changes of Benefit Terms	0	0
Changes of Assumptions	0	0
Benefit Payments	(2,685,047)	(2,817,394)
Expected Pension Liability at End of Measurement Period	48,663,272	50,832,360
Actual Pension Liability at End of Measurement Period	48,210,020	<u>51,259,290</u>
Pension Liability (Gain)/Loss	\$ (453,252)	\$ 426,930

Unfunded Liability Reconciliation

	Fiscal Year Ending 9/30/2022	Fiscal Year Ending 9/30/2023
Unfunded Liability at Beginning of Measurement Period	\$ 1,080,901	\$1,750,852
Contribution Towards Unfunded	(55,007)	(133,724)
Interest	71,813	113,199
Asset (Gain)/Loss	1,106,397	1,120,300
Liability (Gain)/Loss	(453,252)	426,930
Unfunded Liability at End of Measurement Period	\$ 1,750,852	\$3,277,577

Summary of Major Plan Provisions

October 1, 2023

Effective Date: August 25, 1971.

Plan Year: October 1 to September 30.

Last Amendment: Restatement (Ordinance 703) effective February 22, 2001. First Amendment (Ordinance 793) effective April 10, 2003 (for various law and other changes). Second Amendment (Ordinance 882) effective July 22, 2004 (adding 3% increasing annuities as an Optional Form of Payment and changing investment policy). Third Amendment (Ordinance 937) effective October 1, 2005 (increasing multiplier to 3.0% for future service and Employee Contributions to 8.7%). Fourth Amendment (Ordinance 1028) effective May 11, 2006 (changing various provisions as required by new IRS rules). Fifth Amendment (Ordinance 1084) effective July 26, 2007 (adding 5% fixed investment return option for DROP). Sixth Amendment (Ordinance 1122) effective April 10, 2008 (changing the definition of a General Employee). Restatement (Ordinance 1158) adopted August 17, 2009. First Amendment (Ordinance 1573) effective November 10, 2021 (changing vesting from 10 year cliff, to graded vesting schedule starting at 5 years of service).

Eligibility: Any regular full-time employee of the City, except for Firefighters and Police Officers, in a permanent (not temporary) position, including those in their initial probationary employment period.

Employee Contributions: 8.7% of Compensation (5.1% prior to October 1, 2005, and 4.5% prior to February 22, 2001) and excluded from taxable income under IRC Section 414(h).

Compensation: Total compensation paid by the City for services rendered as reported on Form W-2, plus all tax deferred, tax sheltered or tax exempt amounts derived from elective employee contributions or salary reductions. Compensation includes regular pay, overtime (up to 300 hours) and other cash incentives. Payments of leave amounts (vacation, sick, etc.) upon termination of employment shall not be included. Auto allowance and mileage reimbursements shall not be included. Compensation in excess of the IRC Section 401(a)(17) limit is disregarded.

Average Final Compensation: The Compensation received during the 5 years out of the last 10 years of Credited Service divided by 60, which produces the highest average, or the career average as a full-time General Employee, if greater.

Credited Service: Years and fractional parts of years of service as a General Employee with the City and while making Employee Contributions. (Credited Service with another City plan is recognized for purposes of vesting and retirement eligibility only.)

Accrued Benefit: The benefit using the formula for the Normal Retirement Benefit, based upon the Average Final Compensation and Credited Service as of the date of the calculation. The Accrued Benefit is payable at the Normal Retirement Date in the Normal Form of Benefit.

Accumulated Contributions: A participant's contributions with interest compounded annually at 5.25% through February 22, 2001; after that date interest shall no longer accrue.

Normal Retirement Date: The first day of the month coincident with or next following the earlier of (1) the date a participant attains age 50 and has completed at least 20 years of Credited Service or (2) the date he attains age 55 and has completed at least 10 years of Credited Service.

Early Retirement Date: The first day of the month coincident with or next following the date a participant attains age 48 and has completed at least 10 years of Credited Service.

Normal Form of Benefit: A monthly annuity for life with 10 years certain.

Optional Forms of Benefit: Benefits Actuarially Equivalent to the benefit provided under the Normal Form of Benefit; optional forms:

- a. Life annuity (with no modified cash refund feature),
- b. Joint and survivor annuity (100%, 75%, 66 2/3% or 50%; reducing upon death of participant only),
- c. Level income option,
- d. Any of the above forms, increasing 3% per year on each January 1, or
- e. Lump Sum if under \$5,000, or less than \$100 per month.

Normal Retirement Benefit: A monthly benefit commencing at the Normal Retirement Date equal to 2.5% of Average Final Compensation multiplied by years of Credited Service prior to October 1, 2005, plus 3.0% of Average Final Compensation multiplied by years of Credited Service after September 30, 2005, but the total not more than 100% of Average Final Compensation (excluding COLA's).

Late Retirement Benefit: Additional benefits will accrue after the Normal Retirement Date.

Early Retirement Benefit: A participant who elects to retire on or after his Early Retirement Date may receive an Early Retirement Benefit commencing at his Normal Retirement Date equal to his Accrued Benefit. If he further elects to have such benefit commence prior to his Normal Retirement Date, it shall be reduced 1/15 per year for each of the first 5 years and 1/30 per year for each of the next 2 years by which the benefit commencement date precedes his Normal Retirement Date. For this purpose Normal Retirement Date is determined based on the participant's actual years of Credited Service as a General Employee at his termination date.

Death Benefit: The beneficiary of a participant who dies (1) during employment or after termination with a vested benefit and (2) with respect to whom benefit payments have not commenced shall be entitled to a Death Benefit equal to 100 times his monthly Accrued Benefit based on his Credited Service and Average Final Compensation as of the time of death. This benefit is payable in a lump sum unless the General Employee elected that it be paid in an Actuarially Equivalent annuity or installments. The Plan also provides minimum Death Benefits based upon the vested, 10-year-certain portion of the Normal Form of Benefit or the refund of Accumulated Contributions.

Termination of Employment Benefit: A participant who terminates his employment after completing ten years of Credited Service for reason other than death, disability or retirement shall be entitled to a vested deferred monthly benefit commencing at his Normal Retirement Date equal to his Accrued Benefit. Any participant may withdraw his Accumulated Contributions; a vested participant who withdraws his Accumulated Contributions forfeits his rights to his vested Accrued Benefit or Death Benefit. If a participant terminates after completing 10 years but prior to being eligible for retirement:

- With less than 20 years of Credited Service, his annuity can begin unreduced at age 55 or reduced (1/15, 1/30 per year) between ages 48 and 55, or
- With 20 or more years of Credited Service, his annuity can begin unreduced at age 50 or reduced (1/15 per year) between ages 48 and 50.

Disability Benefit: A Participant who becomes totally and permanently disabled shall be eligible to receive a Disability Benefit in the form of an immediate monthly annuity for life with ten years certain as follows:

Job-Related Disability: Without regard to years of Credited Service, a benefit equal to the greater of his Accrued Benefit or 42% of Average Final Compensation as of the date of disability.

Non-Job-Related Disability: With ten or more years of Credited Service, a benefit equal to his Accrued Benefit as of the date of disability.

The Disability Benefit together with worker's compensation benefits may not exceed 100% of pay, as provided in the Plan. Optional Forms of Benefit may be elected.

Actuarial Equivalent: A benefit or amount of equal value, based upon the 1983 Group Annuity Mortality Table for Males and an interest rate of 8% per annum. In practice, in accordance with the prior document, the Table for Males is used for all General Employees, regardless of sex, and the same table with ages set back 6 years is used for all beneficiaries and survivor annuitants, regardless of sex.

Vesting: A participant is considered 50% vested, once they complete 5 years of service. Their vesting percentage increases by 10% each additional full year of service completed, until they reach 100% vested upon completion of 10 years of service.

Maximum Benefits: IRC Section 415 limits apply as modified for governmental plans.

Deferred Retirement Option Program (DROP):

- a. Eligibility: Normal Retirement.
- b. **Benefit Amount**: The participant's Accrued Benefit calculated as of the beginning of the DROP period, accumulated quarterly with interest at a rate equal to either the Pension Plan's net investment performance during the quarter or a fixed guaranteed rate of 5% annually, plus cost-of-living adjustments, if any, during the DROP period. The participant elects which interest basis he wants upon his entry into the DROP, and may change such election only once during the DROP period.
- c. **Form of Benefit**: When the DROP period ends (maximum 5 years), the employee must terminate employment. At that time, the accumulated DROP benefits will be distributed in the form of a lump sum, a rollover, or a nonforfeitable fixed annuity to the participant, or if deceased, such participant's designated beneficiary. In addition, the monthly annuity, including any COLA adjustments, will continue to the participant as otherwise provided in the Plan.

d. **Other Provisions**: A participant in DROP is no longer eligible for Death or Disability Benefits. Employee Contributions are no longer collected, and Credited Service and Average Final Compensation are frozen as of the date of entry into DROP.

Actuarial Basis

October 1, 2023

ACTUARIAL COST METHOD

Entry Age Normal with Amortization of the unfunded actuarial accrued liability plus normal cost and expenses. The initial unfunded accrued liability is amortized as a percentage of payroll over 20 years. Future gains and losses will be amortized over 10 years.

ACTUARIAL ASSUMPTIONS

Investment Yield: The investment rate of earnings is assumed to be 7.00% per annum.

Interest on Employee Contributions: No interest is credited beyond February 22, 2001.

Mortality: PUB 2010, adjusted for the below median general classification, set back one year for males, projected generationally using scale MP 2018 (Florida Retirement System Regular Risk mortality).

Disability: Preretirement disability is assumed to occur in accordance with a standard scale of disability rates (1955 UAW, male and female). Sample rates are shown below:

	Probability of Disablement			
Age	Male	Female		
00	0.000/	0.040/		
20	0.03%	0.04%		
30	0.04%	0.06%		
40	0.07%	0.10%		
50	0.18%	0.26%		
60	0.90%	1.21%		

Twenty-five percent of disabilities are assumed to be non-job-related.

Withdrawal: Preretirement withdrawals are assumed to occur in accordance with a standard scale of turnover rates (Frees 2003). Sample rates are shown below:

Age		Years of Service				
	< 2	2-4	5-9	>10		
20	18.0%	14.2%	15.0%	18.8%		
30	18.6%	13.6%	8.4%	4.8%		
40	15.9%	10.4%	6.0%	4.2%		
50	15.6%	8.9%	5.3%	3.5%		

Salary Scale: Future salaries are assumed to increase at the rate of 4.5% per year.

Actuarial Value of Assets: Assets are valued using a 5-year smoothed market value without phase-in.

Retirement Rate: Active employees are expected to retire at a rate of 50% at first eligibility. They are then assumed to retire at a rate of 50% for each year thereafter. 100% of eligible participants are assumed to retire at age 65.

Timing of Contribution: The contribution is assumed to be made quarterly throughout the plan year.

Employees Covered: All participants as of the actuarial valuation date.

Expenses: Expenses for the current year are assumed to equal actual expenses for the prior year. If actual expenses for the current year differ from this estimate, a make-up contribution or credit is included.

Maximum Compensation: Compensation is limited to \$330,000 projected to increase at the rate of 4% per annum.

Maximum Benefits: The \$265,000 maximum for years ending in 2023 and other applicable Benefit Limitations under Section 415 are projected to increase at the rate of 4% per annum.

Completeness of Assumptions: All benefits and expenses to be provided by the Plan are recognized in the valuation. All known events are taken into account; no current trends are assumed to discontinue in the future.

All assumptions, with the exception of the investment return and mortality, were selected in conjunction with guidance provided by Aon. The demographic assumptions were selected as a result of an experience study, and are reviewed annually for reasonableness.

The investment return was selected by the Pension Board in conjunction with the investment consultant.

The mortality used is based on the mortality assumption used by the Florida Retirement System, as mandated by Florida Statute.

COMPARABILITY WITH PRIOR VALUATION

Significant Events During the Year: None.

Significant Changes in the Summary of Major Plan Provisions: None

Significant Changes in the Actuarial Cost Method or Actuarial Assumptions: None.

Other Information Needed to Fully and Fairly Disclose the Actuarial Position of the Plan: None.

Actuarial Cost Method "Entry Age Normal"

October 1, 2023

An actuarial valuation is a series of mathematical calculations which project future benefits under a pension plan and future contributions to fund those benefits. The true cost of a pension plan cannot be determined until the last benefit is paid, because the true cost is the actual benefits ultimately paid, plus the expense of maintaining the plan, less the actual income earned on invested funds. Since funding cannot wait until the last benefit is paid, however, actuarial assumptions are used to project ultimate benefit levels and the reserves needed to provide them. An actuarial cost method is then used to establish a reasonable pattern of contributions to accumulate those reserves. The assumptions and cost method themselves, therefore, only impact on the incidence of funding, not the true cost. Each new valuation automatically corrects for any differences between the assumptions and actual experience, and the correction is spread over the current and future years of funding.

The Entry Age Normal cost method spreads the funding of the annual accrual of pension benefits over the future service of all active participants and the balance is funded in a separate amortization schedule.

The initial unfunded accrued liability (UAL) is determined and fixed in the first year the cost method is adopted. The UAL, is amortized over a closed 20 year period over a level percentage of payroll. Future gains and losses will be amortized over 10 years.

The state minimum required contribution in a particular year is equal to the Normal Cost, plus an amount which will amortize the Unfunded Accrued Liability over the applicable number of years, plus expected and "make-up" expenses, less the Past Excess Contributions and expected employee contributions.

The calculation of the contribution has been made in a manner that assumes quarterly payment during the Plan Year. In order to meet the state minimum funding requirements, the state minimum required contribution must be made at least quarterly during the Plan Year.